

## Western Australia

# Health and Disability Services (Complaints) Act 1995

# CONTENTS

# Part 1 — Preliminary

| 1.  | Short title                                      | 2  |
|-----|--|----|
| 2.  | Commencement                                     | 2  |
| 3A. | Act to be read with Disability Services Act 1993 |    |
|     | Part 6   | 2  |
| 3.  | Terms used                                       | 2  |
| 4.  | Guiding principles for the provision of health   |    |
|     | services   | 5  |
| 5.  | Crown bound                                      | 6  |
|     | Part 2 — Administrative                          |    |
|     | arrangements                                     |    |
| 6.  | Health and Disability Services Complaints Office | 7  |
| 7.  | Director of Office                               | 7  |
| 8.  | Tenure, salary etc. of Director                  | 7  |
| 9.  | Judicial notice of Director's appointment and    |    |
|     | signature  | 7  |
| 10. | Director's functions                             | 8  |
| 11. | Minister may give Director directions            | 9  |
| 12. | Minister to have access to information           | 10 |
| 13. | Financial provisions                             | 11 |
| 14. | Staff  | 12 |
|     |  |    |

As at 07 Jan 2011 Version 04-00-00 page i

Extract from www.slp.wa.gov.au, see that website for further information

# Contents

| 15.   | Consultants   | 12 |
|-------|---|----|
| 16.   | Use of other government staff etc.                  | 12 |
| 17.   | Oath of office by Director and staff                | 12 |
| 18.   | Delegation by Director                              | 13 |
|       | Part 3 — Complaints                                 |    |
|       | Division 1 — Right to complain conferred            |    |
| 19.   | Who may complain                                    | 14 |
| 20.   | Representatives of users                            | 14 |
| 21.   | Representative not to be paid                       | 15 |
| 22.   | Provider may complain for user                      | 15 |
| 23.   | Complaints to public providers, referral under      |    |
|       | administrative instructions                         | 15 |
| 24.   | Time limit for complaints                           | 16 |
| 25.   | What complaints can be about                        | 16 |
| 26.   | Complaints that must be rejected                    | 18 |
|       | Division 2 — Initial procedures                     |    |
| 27.   | How to complain                                     | 18 |
| 28.   | Referral of complaint where Act inapplicable        | 19 |
| 29.   | Withdrawal of complaint                             | 19 |
| 30.   | User or carer must try to resolve matter            | 19 |
| 31.   | Complaints not dealt with by National Board under   |    |
|       | Health Practitioner Regulation National Law         |    |
|       | (Western Australia)                                 | 20 |
| 32A.  | Notice that complaint being dealt with by National  |    |
|       | Board   | 20 |
| 32.   | Referral to other bodies                            | 20 |
| 33.   | Director's duties if complaint referred under s. 32 | 20 |
| 34.   | Preliminary assessment by Director                  | 21 |
| 35.   | Notice to provider and others                       | 22 |
| 36A.  | Response by provider                                | 23 |
| 36BA. | Protection of provider's statements                 | 24 |
|       | Division 3A — Negotiated settlement                 |    |
| 36B.  | Resolving complaints by negotiation                 | 24 |
| 36C.  | Protection of statements made                       | 25 |
|       | Division 3 — Conciliation                           |    |
| 36.   | Assignment of conciliator                           | 25 |
| 37.   | Notice of referral for conciliation                 | 26 |
| 38.   | Role of conciliator                                 | 26 |
| 39.   | Representation in conciliation process              | 26 |

As at 07 Jan 2011 page ii

|      |   | Contents |
|------|---|----------|
|      |   |          |
| 40.  | Reports by conciliator                              | 27       |
| 41.  | Parties may resolve complaint                       | 27       |
| 42.  | Protection of statements made                       | 28       |
|      | Division 4 — Subsequent action                      |          |
| 43.  | Director's duties after conciliator's               |          |
|      | recommendation                                      | 28       |
| 44.  | Notice of investigation by Director                 | 29       |
| 45.  | Further power to investigate                        | 29       |
| 47.  | Conciliator must not investigate                    | 29       |
| 48.  | Purpose of investigation, and procedure             | 29       |
| 50.  | Remedial action where complaint justified           | 30       |
| 51.  | Provider must report on remedial action             | 31       |
| 52A. | Report to Parliament if report not made under s. 51 |          |
|      | or remedial action not taken                        | 31       |
|      | Division 5 — General                                |          |
| 52.  | Director to stop proceedings in some cases          | 32       |
| 56.  | Reports to, and at request of, Parliament           | 33       |
| 57.  | Action if a House not sitting                       | 34       |
| 58.  | Saving  | 34       |
|      | Part 4 — Director's powers to obtain                |          |
|      | information and entry to                            |          |
|      | premises  |          |
| 59.  | Restriction on powers                               | 35       |
| 60.  | Power to summons etc.                               | 35       |
| 61.  | False statements                                    | 35       |
| 62.  | Failure to attend, take oath etc.                   | 36       |
| 63.  | Application for warrant to enter premises etc.      | 36       |
| 64.  | Issue of warrant                                    | 37       |
| 65.  | Execution of warrant                                | 38       |
| 66.  | Offences relating to warrants                       | 38       |
| 67.  | Information etc. that may be withheld               | 39       |
|      | Part 5 — General                                    |          |
| 68.  | Register of complaints                              | 41       |
| 69.  | Protection of Director etc. from personal liability | 41       |
| 70.  | Protection of other persons                         | 42       |
| 71.  | Confidentiality                                     | 42       |
| 72.  | False statements                                    | 43       |
|      |   |          |

As at 07 Jan 2011 Version 04-00-00

Extract from www.slp.wa.gov.au, see that website for further information page iii

| Contents |   |    |
|----------|---|----|
|          |   |    |
| 73.      | Person not to be threatened etc. because of       |    |
|          | complaining to Director                           | 43 |
| 74.      | Application of Parliamentary Commissioner         |    |
|          | Act 1971  | 44 |
| 75.      | Prescribed provider must give certain information | 44 |
| 76.      | Prosecutions                                      | 44 |
| 77.      | Regulations                                       | 45 |
| 78.      | Transitional provision                            | 45 |
| 79.      | Review of Act                                     | 45 |
| 80.      | Transitional provisions                           | 46 |
|          | Schedule 1 — Registration Boards                  |    |
|          | Schedule 2 — Tenure, salary,                      |    |
|          | conditions of service, etc., of                   |    |
|          | Director  |    |
| 1.       | Tenure of office                                  | 48 |
| 2.       | Salary and entitlements                           | 48 |
| 3.       | Superannuation                                    | 48 |
| 4.       | Appointment of public service officer             | 49 |
| 5.       | Removal from office                               | 49 |
| 6.       | Other conditions of service                       | 50 |
|          | Notes   |    |

Provisions that have not come into operation

51

53

**Defined Terms** 

Compilation table



Reprinted under the *Reprints Act 1984* as at 7 January 2011

# Health and Disability Services (Complaints) Act 1995

An Act to establish a readily accessible agency to which complaints may be made about the provision of health and disability services, to establish a means of having such complaints dealt with in confidence, and for related purposes.

[Long title inserted by No. 33 of 2010 s. 4.]

s. 1

# Part 1 — Preliminary

### 1. Short title

This Act may be cited as the *Health and Disability Services* (Complaints) Act 1995 <sup>1</sup>.

[Section 1 amended by No. 33 of 2010 s. 5.]

### 2. Commencement

- (1) The provisions of this Act come into operation on such day as is, or days as are respectively, fixed by proclamation <sup>1</sup>.
- (2) If any provision of this Act does not come into operation within the period of 18 months from the day on which this Act receives the Royal Assent, that provision comes into operation on the first day after the end of that period.

### 3A. Act to be read with Disability Services Act 1993 Part 6

This Act is to be read with the *Disability Services Act 1993* Part 6.

[Section 3A inserted by No. 33 of 2010 s. 6.]

### 3. Terms used

(1) In this Act, unless the contrary intention appears —

*carer* means a person who is a carer as defined in section 4 of the *Carers Recognition Act 2004* in relation to a user;

*conciliator* means a person to whom the task of conciliation is assigned under section 36 and includes persons assigned to be joint conciliators;

**Director** means a person appointed as Director under section 7(1):

excluded service means a health service that is provided without remuneration in a rescue or emergency situation;

*Health Department* has the meaning given to Department by section 3 of the *Health Legislation Administration Act 1984*;

page 2 Version 04-00-00 As at 07 Jan 2011

## health service means any service provided by way of —

- diagnosis or treatment of physical or mental disorder or suspected disorder; and
- health care, including palliative health care; and (b)
- a preventive health care programme, including a (c) screening or immunization programme; and
- (d) medical or epidemiological research,

### and includes any —

- ambulance service; and
- welfare service that is complementary to a health (f) service: and
- service coming within paragraph (a), (b) or (c) that is (g) provided by a person who advertises or holds himself or herself out as a person who provides any health care or treatment; and
- (h) prescribed service,

but does not include an excluded service;

### industrial tribunal means —

- the Australian Industrial Relations Commission; or (a)
- The Western Australian Industrial Relations (b) Commission under the Industrial Relations Act 1979 and each constituent authority under that Act;

*member of the staff* means an officer or person referred to in section 14 or 15 and any person whose services are used under section 16;

Office means the Health and Disability Services Complaints Office continued by section 6(1);

provide, in relation to a health service, includes the carrying out of medical or epidemiological research;

### *provider* includes —

an individual or a group of individuals or a body that renders or provides any health service;

**Preliminary** 

- (b) a person who manages or is the chief executive of
  - (i) a body by which or an institution in which any health service is rendered or provided; or
  - (ii) a body or institution that provides a health service and that is prescribed or belongs to a class that is prescribed for the purposes of this paragraph;
- (c) the chief executive officer of the Health Department in respect of any health services provided or rendered by persons carrying out the functions of the Health Department, but not including a health service provided or rendered in a public hospital under the *Hospitals and Health Services Act 1927*;
- (d) a body or a group of individuals that provides a health service and that is prescribed as a provider;
- (e) an individual or group of individuals or a body that provides a health service and that is included in a class that is prescribed as providers;

*public provider* means a provider that represents the Crown, and includes any person acting on behalf of a representative of the Crown:

*registered provider* means a person licensed, registered or certificated by a registration board;

*registration board* means a body that is listed in Schedule 1; *user* means a person who —

- (a) uses or receives a health service; or
- (b) is the subject of medical or epidemiological research, but a person is not within this definition merely because he or she has arranged a health service for a user.
- (2) The Governor may, by order published in the *Gazette*, amend Schedule 1.

- (3)The fact that the definition of *provider* in subsection (1)
  - in subparagraph (b) refers to a person who manages or is the chief executive of a body or institution; and
  - in paragraph (c) refers to the chief executive officer of (b) the Health Department,

is not to be read as limiting the exercise of any power that the person or chief executive officer has to delegate the performance of his or her functions.

[Section 3 amended by No. 37 of 2004 s. 31; No. 28 of 2006 s. 257; No. 33 of 2010 s. 7.1

### 4. Guiding principles for the provision of health services

- (1) For the guidance of providers it is declared that health services should be provided so as to promote
  - quality health care, given as promptly as circumstances permit; and
  - (b) respect for the privacy and dignity of persons receiving health care; and
  - the provision of adequate information on services (c) provided or treatment available and the effects and costs of treatment, in terms that are understandable; and
  - participation in decision-making affecting individual (d) health care; and
  - informed choice in the acceptance or refusal of treatment or participation in education or research programmes; and
  - (f) reasonable access to information in records relating to personal use of the health care system, except information that is expressly prohibited by law from being disclosed or information contained in personal notes by a person giving health care; and
  - the protection of personal health records and personal (g) information from disclosure except for proper purposes.

**Preliminary** 

- (2) In deciding for the purposes of section 48(1) whether unreasonable conduct has occurred, and in making decisions under sections 26 and 34, the Director is to have regard to
  - (a) the guiding principles set out in subsection (1); and
  - (b) whether there has been a failure by a provider to comply with any professional standards commonly accepted by members of the provider's profession.
- (3) If it appears to the Director that a standard referred to in subsection (2)(b) is in conflict or inconsistent with a provision of the guiding principles the Director is to have regard to the standard to the exclusion of that provision.
- (4) This section does not create any duty that may found an action for breach of statutory duty.

### 5. Crown bound

This Act binds the Crown.

# Part 2 — Administrative arrangements

### 6. **Health and Disability Services Complaints Office**

- (1) The body called the "Office of Health Review", established previously under this Act, continues under the name "Health and Disability Services Complaints Office".
- The Office consists of the Director and the members of the staff (2)of the Office.
- The Office is an agent of the Crown. (3) [Section 6 amended by No. 33 of 2010 s. 8.]

### 7. **Director of Office**

- The Governor is to appoint a person to be the Director of the (1) Office.
- (2) The office of Director is not an office in the Public Service and is not to be included in the Senior Executive Service provided for by the Public Sector Management Act 1994.

### 8. Tenure, salary etc. of Director

Schedule 2 has effect with respect to the tenure, salary and conditions of service of the Director and the other matters provided for in that Schedule.

### 9. Judicial notice of Director's appointment and signature

All courts and persons acting judicially are to take judicial notice -

- of the fact that a person holds or held the office of (a) Director; and
- of the official signature of a person who holds or has (b) held the office of Director.

### 10. Director's functions

- (1) The functions of the Director are as follows
  - (a) to deal with complaints in accordance with Part 3;
  - (b) in collaboration with groups of providers or groups of users or both, to review and identify the causes of complaints, and to suggest ways of removing and minimizing those causes and bringing them to the notice of the public;
  - (c) to take steps to bring to the notice of users and providers details of complaints procedures under this Act;
  - (d) to assist providers in developing and improving complaints procedures and the training of staff in handling complaints;
  - (e) with the approval of the Minister, to inquire into broader issues of health care arising out of complaints received;
  - (f) subject to subsection (4), to cause information about the work of the Office to be published from time to time;
  - (g) to provide advice generally on any matter relating to complaints under this Act, and in particular
    - (i) advice to users on the making of complaints to registration boards; and
    - (ii) advice to users as to other avenues available for dealing with complaints; and
    - (iii) advice about removing or minimising the causes of complaints;
  - (h) any other function conferred on the Director by this Act or another written law.
- (2) The Director may do all things that are necessary or convenient to be done for the performance of the Director's functions.

- (3) Without limiting subsection (2) the Director may with the approval of a registration board or the State Administrative Tribunal, as the case may be
  - (a) appear at any proceedings before that board or the State Administrative Tribunal and call witnesses and otherwise adduce evidence and make submissions; and
  - (b) do any of those things through a representative.
- (4) The function of the Director under subsection (1)(f) does not include the publication of information in a form that
  - (a) discloses the identity of a user involved in a complaint; or
  - (b) might enable the identity of any such person to be ascertained,

but nothing in this subsection affects the operation of section 56.

(5) The Director is to perform any function conferred on or imposed on the Director under any other Act.

[Section 10 amended by No. 44 of 1999 s. 28(2); No. 55 of 2004 s. 493; No. 33 of 2010 s. 9.]

## 11. Minister may give Director directions

- (1) The Minister may give directions in writing to the Director with respect to the performance of the functions of the Director, either generally or in relation to a particular matter, and the Director is to give effect to any such direction.
- (2) Without limiting section 45, the Minister cannot under subsection (1) direct the Director with respect to the performance of the Director's functions in respect of
  - (a) a particular person; or
  - (b) a particular complaint; or
  - (c) a matter relating to a particular complaint.

### s. 12

- (3) The text of any direction given under subsection (1) is to be
  - (a) laid before each House of Parliament within 14 sitting days of that House after the direction is given; and
  - (b) included in the annual report submitted by the accountable authority in respect of the Office under Part 5 of the *Financial Management Act 2006*.
- (4) In subsection (1) —

*functions of the Director* does not include the functions of the Director under the *Disability Services Act 1993*.

[Section 11 amended by No. 57 of 2004 s. 36; No. 77 of 2006 Sch. 1 cl. 82(1); No. 35 of 2010 s. 80.]

### 12. Minister to have access to information

- (1) The Minister is entitled
  - (a) to have information in the possession of the Director; and
  - (b) where the information is in or on a document, to have, and make and retain copies of, that document.
- (2) For the purposes of subsection (1) the Minister may
  - (a) request the Director to furnish information to the Minister; and
  - (b) request the Director to give the Minister access to information; and
  - (c) for the purposes of paragraph (b) make use of the staff of the Office to obtain the information and furnish it to the Minister.
- (3) The Director is to comply with a request under subsection (2) and make staff and facilities available to the Minister for the purposes of paragraph (c) of that subsection.

page 10 Version 04-00-00 As at 07 Jan 2011

- (4) The Minister is not entitled to have information under this section in a form that
  - (a) discloses the identity of a person involved in a complaint; or
  - (b) might enable the identity of any such person to be ascertained.

unless that person has consented to the disclosure.

(5) In this section —

**document** includes any tape, disc or other device or medium on which information is recorded or stored mechanically, photographically, electronically or otherwise;

*information* means information specified, or of a description specified, by the Minister that relates to the functions of the Director.

### 13. Financial provisions

- (1) An agency special purpose account called the Health and Disability Services Complaints Office Account is established under section 16 of the *Financial Management Act 2006* to which
  - (a) all funds of the Office are to be credited; and
  - (b) all expenditure incurred by the Office is to be charged.
- (2) The Health and Disability Services Complaints Office Account is a continuation of the account formerly called the Office of Health Review Account.
- (3) The provisions of the *Financial Management Act 2006* and the *Auditor General Act 2006* regulating the financial administration, audit and reporting of statutory authorities apply to and in respect of the Office and its operations.

[Section 13 amended by No. 28 of 2006 s. 258; No. 77 of 2006 Sch. 1 cl. 82(2) and (3); No. 33 of 2010 s. 10.]

### s. 14

### 14. Staff

Public Service officers are to be appointed or made available under Part 3 of the *Public Sector Management Act 1994* to enable the Director to perform his or her functions.

### 15. Consultants

- (1) The Director may, with the approval of the Minister, engage persons under contracts for services to provide such professional, technical or other assistance as the Director considers necessary for the carrying out of this Act.
- (2) An approval of the Minister under subsection (1) may be specific or may be given in general terms.

## 16. Use of other government staff etc.

- (1) The Director may by arrangement make use, either full-time or part-time, of
  - (a) the services of staff employed in the Public Service or in a State agency or instrumentality or otherwise in the service of the Crown in right of the State; or
  - (b) any facilities of a department of the Public Service or of a State agency or instrumentality.
- (2) An arrangement under subsection (1) is to be made between the Director and the relevant employing authority and on such terms as they agree.

## 17. Oath of office by Director and staff

- (1) Before commencing to carry out his or her duties under this Act the Director and each member of the staff of the Office are to take an oath or make an affirmation that he or she
  - (a) will faithfully and impartially perform those duties; and
  - (b) will not, except in accordance with this Act, divulge any information received under this Act.

(2) The Director's oath or affirmation is to be taken by a Judge and that of a member of the staff is to be taken by the Director.

### **18. Delegation by Director**

- (1) The Director may by instrument in writing delegate to a member of the staff of the Office the performance of any of the functions of the Director under this Act, but not including the power to delegate under this section.
- A delegation may be general or as otherwise provided by the (2) instrument of delegation.
- (3) A delegate remains subject to the direction and control of the Director.
- (4) Performance of a function by a delegate is to be treated as performance by the Director.

**Division 1** 

Right to complain conferred

s. 19

# Part 3 — Complaints

# Division 1 — Right to complain conferred

### **19.** Who may complain

- (1) A complaint alleging one or more of the matters set out in section 25 may be made to the Director by —
  - (a) a user; or
  - (b) a user's representative recognized under section 20; or
  - (c) a provider to whom section 22 applies.
- A complaint alleging a matter referred to in section 25(1)(h) (2) may be made to the Director by a carer.

[Section 19 amended by No. 37 of 2004 s. 32.]

### 20. Representatives of users

- The Director may recognize as a user's representative a person (1) whom the user has chosen to complain on the user's behalf.
- The Director may recognize as a user's representative a person (2) who is not chosen by the user, and may allow that person to complain to the Director on the user's behalf, if —
  - (a) the user
    - has died; or (i)
    - in the Director's opinion, is unable to complain (ii) to the Director and unable to choose a person to complain on the user's behalf;

and

(b) the person who wishes to represent the user has, in the Director's opinion, a sufficient interest in the subject matter of the complaint.

- (3) The Director is not to recognize a person as a representative unless the person satisfies the Director that he or she
  - (a) is acting without remuneration; and
  - (b) except in the case of a relative of the user, has no financial interest in the outcome of the complaint.
- (4) In subsection (3) —

*relative*, in relation to a user, includes a de facto partner of the user

[Section 20 amended by No. 28 of 2003 s. 79; No. 33 of 2010 s. 11.]

### 21. Representative not to be paid

A person must not demand or receive any remuneration for acting as a representative of a user for the purposes of this Part.

Penalty: \$1 000 for a first offence; \$10 000 for any subsequent offence.

### 22. Provider may complain for user

A provider may complain to the Director on behalf of a user about a health service provided for the user by another provider if the provider satisfies the Director that the user has died or, because of the user's state of health or general situation, it would be difficult or impossible for the user to make a complaint.

[Section 22 amended by No. 33 of 2010 s. 12.]

# 23. Complaints to public providers, referral under administrative instructions

- (1) If
  - (a) a complaint has been made to a public provider alleging one or more matters set out in section 25; and
  - (b) there are administrative instructions in force under subsection (4) about the resolution of such complaints; and

Part 3 Complaints

**Division 1** Right to complain conferred

s. 24

(c) the complaint has not been resolved in accordance with those administrative instructions.

the complaint is to be referred to the Director in accordance with those administrative instructions.

- (2) A complaint by a person that is referred under subsection (1) is to be treated by the Director as if it were a complaint made by that person under section 19.
- (3) The referral does not require the consent of the person who made the complaint.
- (4) The Minister may issue administrative instructions for the purposes of this section by publishing the same in the *Government Gazette*, and may in the same way revoke or amend any instructions in force.
- (5) The administrative instructions are not subsidiary legislation for the purposes of the *Interpretation Act 1984*.

### 24. Time limit for complaints

The Director must reject a complaint about an incident which occurred more than 24 months before the complaint is made unless in the Director's opinion the person who made the complaint has shown good reason for the delay.

[Section 24 amended by No. 33 of 2010 s. 13.]

# 25. What complaints can be about

- (1) A complaint must allege that one or more of the following has occurred
  - (a) a provider has acted unreasonably by not providing a health service for the user;
  - (b) a provider has acted unreasonably in the manner of providing a health service for the user, whether the service was requested by the user or a third party;

page 16 Version 04-00-00 As at 07 Jan 2011

- (c) a provider has acted unreasonably in providing a health service for the user;
- (d) a provider has acted unreasonably by denying or restricting the user's access to records kept by the provider and relating to the user;
- (e) a provider has acted unreasonably in disclosing or using the user's health records or confidential information about the user:
- (f) a manager has acted unreasonably in respect of a complaint made to an institution by a user about a provider's action which is of a kind mentioned in paragraphs (a) to (e) by
  - (i) not properly investigating the complaint or causing it to be properly investigated; or
  - (ii) not taking, or causing to be taken, proper action on the complaint;
- (g) a provider has
  - (i) acted unreasonably by charging the user an excessive fee; or
  - (ii) otherwise acted unreasonably with respect to a
- (h) a provider that is an applicable organisation as defined in section 4 of the *Carers Recognition Act 2004* has failed to comply with the Carers Charter as defined in that section.
- (2) In subsection (1)(f) —

**manager** means a person who comes within paragraph (b) of the definition of **provider** in section 3(1) or the chief executive officer of the Health Department as mentioned in paragraph (c) of that definition.

[Section 25 amended by No. 37 of 2004 s. 33; No. 28 of 2006 s. 259; No. 33 of 2010 s. 14.]

### 26. Complaints that must be rejected

- (1) The Director must reject a complaint that in the Director's opinion —
  - (a) is vexatious, trivial or without substance; or
  - (b) does not warrant any further action; or
  - (c) does not comply with this Act.
- (2) If an issue raised in a complaint has already been determined by a court, the State Administrative Tribunal, an industrial tribunal or a registration board, the Director must reject the complaint to the extent to which it relates to that issue unless in the Director's opinion it relates to matters that were not determined by the court, tribunal or board.
- Nothing in this section affects the operation of section 28. (3) [Section 26 amended by No. 55 of 2004 s. 494.]

# Division 2 — Initial procedures

### 27. How to complain

- A person may complain to the Director orally, including by (1) telephone, or in writing.
- If the Director receives an oral complaint the Director must (2) require the person who made it to confirm it in writing.
- A person who complains to the Director must give to the (3) Director
  - his or her name; and (a)
  - such other information relating to the person's identity as the Director may require.
- The Director may choose to keep information given to the (4) Director under subsection (3) confidential if there are special circumstances and the Director thinks it is in the complainant's interest to do so.

- (5) The Director may require a person who complains to give more information about the complaint within a time fixed by the Director.
- (6) If a person does not comply with a requirement of the Director under subsection (2), (3) or (5), the Director may reject the complaint.

### 28. Referral of complaint where Act inapplicable

If a complaint relates to an excluded service the Director may, with the written consent of the person who made the complaint, refer the complaint to an appropriate person or body (if any).

# 29. Withdrawal of complaint

A person who complains to the Director may at any time withdraw the complaint by notifying the Director, and the Director must then —

- (a) stop dealing with the complaint; and
- (b) if notice has been given under section 35(1), notify the provider or other person of the withdrawal.

### 30. User or carer must try to resolve matter

The Director may reject a complaint if the Director is not satisfied that —

- (a) the user or carer, as the case may be, has taken reasonable steps to resolve the matter with the provider; or
- (b) in the case of a user, if the complaint was made on the user's behalf, all reasonable steps to resolve the matter have been taken on the user's behalf.

[Section 30 amended by No. 37 of 2004 s. 34; No. 33 of 2010 s. 15.]

s. 31

### 31. Complaints not dealt with by National Board under Health Practitioner Regulation National Law (Western Australia)

If a complaint, or an element of a complaint, relates to a registered provider and the complaint, or the element of the complaint, is not to be dealt with under the Health Practitioner Regulation National Law (Western Australia) section 150 by the National Board established for the provider's health profession, the Director may deal with the complaint, or the element of the complaint, under this Part.

[Section 31 inserted by No. 35 of 2010 s. 81.]

### 32A. Notice that complaint being dealt with by National Board

If a complaint, or an element of a complaint, is being dealt with by a National Board under the Health Practitioner Regulation National Law (Western Australia) section 150, the Director must within 28 days of the Board beginning to so deal with it notify the user that the Board is dealing with it.

[Section 32A inserted by No. 35 of 2010 s. 81.]

### **32.** Referral to other bodies

- If a complaint raises issues that in the opinion of the Director (1) require investigation by another person or body, other than a registration board, the Director may refer the complaint to that person or body.
- A referral under subsection (1) may only be made with the (2) consent of the person who made the complaint.

### 33. Director's duties if complaint referred under s. 32

If the Director has referred a complaint under section 32, the Director must —

within 28 days notify the user and provider of the referral: and

(b) give to the user and the provider a copy of each written communication that the Director gives to the person or body concerning the complaint, on the day on which that communication is given.

[Section 33 amended by No. 35 of 2010 s. 82.]

# 34. Preliminary assessment by Director

- (1) Within 28 days after receiving a complaint, or an element of a complaint, that is not to be dealt with by the National Board established for a registered provider's health profession, the Director must decide whether, and to what extent
  - (a) to accept it; or
  - (b) to reject it under section 24, 26 or 30; or
  - (c) to refer it under section 28 or 32,

but the Director may extend the 28 day period for a further period not exceeding 28 days if it is for the benefit of the person who made the complaint to do so.

- (2) To enable the Director to make a decision under subsection (1) the Director may make such inquiries as the Director considers appropriate.
- (3) If there is a delay in obtaining information requested by the Director, he or she may extend the period within which a decision must be made under subsection (1).
- (4) If the Director decides to accept a complaint in whole or in part, the Director must then
  - (a) attempt to settle it in accordance with Division 3A; or
  - (b) refer it for conciliation under Division 3 if the Director is of the opinion it is suitable to be dealt with under that Division; or
  - (c) investigate it if the Director is of the opinion that
    - (i) it is not suitable to be dealt with under either Division 3A or 3; and

s. 35

- (ii) an investigation is warranted, taking into account the likely costs and benefits of the investigation.
- [(5) deleted]
- (6) If the Director decides
  - (a) to reject a complaint; or
  - (b) that a complaint is not suitable to be dealt with under either Division 3A or 3 and does not warrant investigating,

the Director must, in writing, advise the person who made the complaint of the decision and that the Director will take no further action on the complaint.

(7) While performing functions under this section in relation to a complaint, the Director must not try to settle the complaint.

[Section 34 amended by No. 35 of 2010 s. 83(1) and (4); No. 33 of 2010 s. 16 (as amended by No. 35 of 2010 s. 83(3)).]

## 35. Notice to provider and others

- (1) Subject to this section, within 14 days after deciding to accept a complaint the Director
  - (a) must give written notice of the decision to the provider; and
  - (ba) may give the provider a written notice requiring the provider to give the Director a written response to the complaint in accordance with section 36A; and
  - [(b) deleted]
    - (c) may give notice of the decision to any other person concerned.
- (2) If the Director considers that on account of particular circumstances the disclosure of the complainant's identity in a notice under paragraph (a) of subsection (1)
  - (a) may result in the health or safety of the user being put at risk; or

page 22 Version 04-00-00 As at 07 Jan 2011

Initial procedures

(b) would prejudice the proper investigation of the complaint,

the Director in giving the notice under that paragraph is not to disclose the identity of the complainant.

- (3) Where the Director has acted under subsection (2), the Director must give notice to the provider of the identity of the complainant if the Director later becomes satisfied that the circumstances described in that subsection no longer apply.
- (4) Subject to subsection (2), a notice given under this section must include a copy or the details of the complaint concerned. [Section 35 amended by No. 33 of 2010 s. 17(1)(b) and (2) (as amended by No. 35 of 2010 s. 84(2)); No. 35 of 2010 s. 84.1

### 36A. Response by provider

- (1) A provider who is given a notice under section 35(1)(a) may give the Director a written response to the complaint concerned.
- A provider who is given a notice under section 35(1)(ba) must (2) give the Director a written response to the complaint concerned.
- (3) Any response given under subsection (1) or (2) must be given to the Director within 28 days, or any longer period allowed under subsection (4), after the date on which the provider receives a notice given under section 35(1)(a) or (ba), as the case requires.
- (4) The Director may extend that 28 day period for good reason.
- If a provider does not comply with subsection (2), the Director (5) may nevertheless deal with the complaint under this Part.
- A provider who does not comply with subsection (2) does not (6) commit an offence.
- (7) The Director must include in the Office's annual report required by the *Financial Management Act 2006* Part 5 the details of any breach of subsection (2) that, in the Director's opinion, was committed without a reasonable excuse.

[Section 36A inserted by No. 33 of 2010 s. 18.]

Part 3 Complaints

**Division 3A** Negotiated settlement

s. 36BA

## 36BA. Protection of provider's statements

- (1) Evidence of anything said in a response given by a provider under section 36A is not admissible in proceedings before a court or tribunal.
- (2) Despite the *Parliamentary Commissioner Act 1971* section 20(3), evidence referred to in subsection (1) may be disclosed to the Parliamentary Commissioner for Administrative Investigations for the purposes of an investigation under that Act.

[Section 36BA inserted by No. 33 of 2010 s. 18.]

### Division 3A — Negotiated settlement

[Heading inserted by No. 33 of 2010 s. 19.]

### 36B. Resolving complaints by negotiation

- (1) Having accepted a complaint and complied with section 35, the Director may, by negotiating with the person who made the complaint and the provider, attempt to bring about a settlement of the complaint that is acceptable to the parties to it.
- (2) For the purposes of subsection (1) the Director may make any inquiries the Director considers appropriate.
- (3) If within 56 days, or any longer period allowed under subsection (4), after the date of complying with section 35 the complaint has not been settled under subsection (1), the Director must
  - (a) refer it for conciliation under Division 3 if the Director is of the opinion it is suitable to be dealt with under that Division; or
  - (b) investigate it if the Director is of the opinion that
    - (i) it is not suitable to be dealt with under Division 3; and
    - (ii) an investigation is warranted, taking into account the likely costs and benefits of the investigation.

page 24 Version 04-00-00 As at 07 Jan 2011

- (4) The Director may extend that 56 day period if it is for the benefit of the person who made the complaint to do so.
- (5) If the Director decides a complaint is not suitable to be dealt with under Division 3 and does not warrant investigating, the Director must, in writing, advise the person who made the complaint of the decision and that the Director will take no further action on the complaint.

[Section 36B inserted by No. 33 of 2010 s. 19.]

### 36C. Protection of statements made

- (1) Evidence of anything said or admitted during any negotiation conducted under section 36B(1) is not admissible in proceedings before a court or tribunal.
- (2) Despite the Parliamentary Commissioner Act 1971 section 20(3), evidence referred to in subsection (1) may be disclosed to the Parliamentary Commissioner for Administrative Investigations for the purposes of an investigation under that Act.

[Section 36C inserted by No. 33 of 2010 s. 19.]

## **Division 3** — Conciliation

### 36. **Assignment of conciliator**

- On referring a complaint for conciliation the Director must (1) assign the task of conciliating the complaint to a member of the staff whose duties consist of or include the conciliation of complaints.
- The Director may under subsection (1) assign 2 or more persons (2) to be joint conciliators.
- (3) If a conciliator becomes for any reason unavailable to carry out or complete his or her functions in any particular case, the Director must assign another conciliator to that case.

### **37.** Notice of referral for conciliation

- Within 14 days after the Director refers a complaint for (1) conciliation the conciliator must give written notice of that decision to the provider and the person who made the complaint.
- (2) The notice must include
  - details of the arrangements made for conciliation discussions between the provider and that person; and
  - a statement that the provider may make submissions to (b) the conciliator.

[Section 37 amended by No. 74 of 2003 s. 65.]

### 38. Role of conciliator

A conciliator's function is to encourage the settlement of the complaint by —

- arranging for the provider and the person who made the (a) complaint to hold informal discussions about the complaint; and
- helping in the conduct of those discussions; and (b)
- if possible, assisting the provider and the person who (c) made the complaint to reach agreement.

### **39.** Representation in conciliation process

- (1) Neither a person who has complained to the Director nor a provider may be represented by another person during the conciliation process unless the Director otherwise determines on the ground that the process will not work effectively without that representation.
- (2) A determination under subsection (1) does not prevent the personal attendance of any other person who may, in the opinion of the conciliator, help in the conciliation.

# 40. Reports by conciliator

- (1) The conciliator
  - (a) may make reports to the Director on the progress of the conciliation process; and
  - (b) must make a final report on the result of that process.
- (2) A report made under subsection (1)(b)
  - (a) must include details of any agreement reached; and
  - (b) if no agreement has been reached, may
    - (i) recommend that the Director should investigate the matter; or
    - (ii) make no recommendation; or
    - (iii) recommend that the Director should not investigate the matter,

and may not make any recommendation except one referred to in this paragraph.

- (3) The conciliator must give a copy of a report under subsection (1)(b)
  - (a) to the provider and the user concerned; and
  - (b) if the provider is a registered provider, to the provider's registration board.
- (4) A copy must be given
  - (a) under subsection (3)(a), on the same day as the conciliator makes the report to the Director; and
  - (b) under subsection (3)(b), within 30 days after that day.

### 41. Parties may resolve complaint

- (1) Nothing in this Act prevents the person who has made a complaint and the provider resolving the matter by agreement at any time, whether or not with the help of the Office.
- (2) If such a resolution occurs the person who made the complaint must without delay give notice of the fact to the Director.

Part 3 Complaints

**Division 4** Subsequent action

s. 42

(3) When the Director or a conciliator becomes aware that a complaint has been resolved he or she must stop dealing with the complaint under this Act.

[Section 41 amended by No. 33 of 2010 s. 20.]

### 42. Protection of statements made

- (1) Evidence of anything said or admitted during the conciliation process
  - (a) is not admissible in proceedings before a court or tribunal; and
  - (b) cannot be used by the Director as a ground for exercising a power of investigation.
- (2) Despite section 20(3) of the *Parliamentary Commissioner Act 1971*, the contents of a report by a conciliator under section 40 may be disclosed to the Parliamentary Commissioner for Administrative Investigations for the purposes of an investigation under that Act.

# **Division 4** — Subsequent action

### 43. Director's duties after conciliator's recommendation

- (1) If a conciliator recommends that the Director should not investigate a complaint, the Director must not
  - (a) investigate the complaint; or
  - (b) refer it again for conciliation; or
  - (c) deal with it in any other way authorised by this Act,

unless asked to do so by the person who made the complaint.

- (2) If a conciliator makes no recommendation about a complaint or recommends that the Director should investigate the matter the Director may
  - (a) investigate the complaint; or
  - (b) refer it again for conciliation; or

page 28 Version 04-00-00 As at 07 Jan 2011

**Division 4** 

(c) deal with it in any other way authorised by this Act. [Section 43 amended by No. 35 of 2010 s. 85.]

### 44. Notice of investigation by Director

- [(1) deleted]
- (2) Within 14 days after commencing an investigation the Director must give to the provider written notice of the investigation, including, if it is of a complaint, details of the complaint.

[Section 44 amended by No. 33 of 2010 s. 21; No. 35 of 2010 s. 86.]

# 45. Further power to investigate

Where the Minister is of the opinion that —

- (a) the health or welfare of any person is or may be at risk and circumstances exist in relation to that person that would justify a complaint being made under this Act; or
- (b) it is in the public interest on a matter of general importance relating to health that an investigation be carried out,

the Minister may direct the Director to conduct an investigation under this Part with such terms of reference as the Minister may specify.

[46. Deleted by No. 35 of 2010 s. 87.]

# 47. Conciliator must not investigate

A person who has under section 36 been assigned the task of conciliating a complaint must not investigate that complaint.

### 48. Purpose of investigation, and procedure

(1) The purpose of an investigation of a complaint or under section 45(a) is to enable the Director to decide whether any unreasonable conduct described in section 25 has occurred.

Part 3 Complaints

**Division 4** Subsequent action

s. 50

- In conducting an investigation of a complaint or under (2) section 45 the Director
  - must proceed with as little formality and technicality and as speedily as the requirements of this Act and proper investigation of the matter permit; and
  - (b) is not bound by the rules of evidence but may inform himself or herself of any matter in such manner as he or she considers appropriate; and
  - may, subject to this Act and the rules of natural justice, (c) determine his or her own procedures.

[Section 48 amended by No. 33 of 2010 s. 22.]

*[49.* Deleted by No. 35 of 2010 s. 88.1

### **50.** Remedial action where complaint justified

- If after investigation the Director decides that unreasonable (1) conduct described in section 25 has occurred the Director must decide what action should be taken to remedy the matter.
- (2A)Before making a decision under subsection (1), the Director must
  - consult the provider; and (a)
  - (b) if any action that the Director considers ought to be taken to remedy the matter is likely to have an impact on other providers, consult a group of those providers.
  - Within 14 days after making a decision under subsection (1), the (2) Director must give written notice of the decision to the user and the provider, which must include
    - the reasons for the decision; and (a)
    - where the decision is that unreasonable conduct (b) described in section 25 has occurred, any action that the Director considers ought to be taken to remedy the matter.

- Where the provider is a registered provider the Director must
  - give a copy of a notice under subsection (2) to the provider's registration board.
- If asked by the Minister, the Director must give a copy of a (4) notice under subsection (2) to the Minister.

[Section 50 amended by No. 33 of 2010 s. 23.]

#### 51. Provider must report on remedial action

(1) Within 45 days after a provider receives notice under section 50(2), or before the end of any extension of time granted by the Director, the provider must report in writing to the Director what action the provider has taken to remedy the matter.

Penalty: \$2 500.

- (2)Within the 45 day period mentioned in subsection (1), a provider may ask the Director to extend the time within which the provider must report to the Director.
- If asked under subsection (2), the Director may extend the time (3) within which the provider must report by no more than 15 days.

#### 52A. Report to Parliament if report not made under s. 51 or remedial action not taken

- If a notice given under section 50 includes any action that the (1) Director considers ought to be taken by the provider to remedy the matter and the provider does not report in accordance with section 51, the Director must give the Minister a copy of the notice and a written report about the refusal or failure by the provider to so report.
- (2) If a notice given under section 50 includes any action that the Director considers ought to be taken by the provider to remedy the matter and the provider does not take the action within such time as in the Director's opinion is reasonable, the Director must give the Minister a copy of the notice and a written report about the refusal or failure by the provider to take the action.

- (3) After receiving the notice and a report under subsection (1) or (2) the Minister may lay both before each House of Parliament.
- (4) The Director is not to include the complainant's name in the material given to the Minister under subsection (1) or (2) unless authorised to do so by the complainant.

[Section 52A inserted by No. 33 of 2010 s. 24.]

## **Division 5** — General

## 52. Director to stop proceedings in some cases

- (1) The Director must stop dealing with an issue that arises out of a complaint if the Director
  - (a) becomes aware that the provider or user has begun legal proceedings which relate to that issue; or
  - (aa) becomes aware that the issue has been determined by a registration board; or
  - (b) becomes aware that proceedings relating to that specific issue have been initiated before the State Administrative Tribunal or an industrial tribunal; or
  - (c) considers that the issue should properly be dealt with by a court or the State Administrative Tribunal,

and must, within 14 days, give written notice of the fact that he or she has stopped to the user and the provider and, where the provider is a registered provider, to the provider's registration board and the State Administrative Tribunal.

- (2) Subsection (1)(c) does not apply to the extent that the Director considers that he or she should investigate any matter for the purpose of facilitating the Director's participation in any further proceeding relating to the matter.
- (3) If the Director has stopped dealing with an issue and later becomes aware that the user or the provider has withdrawn or abandoned legal proceedings which relate to that issue, the

page 32 Version 04-00-00 As at 07 Jan 2011

Director may, with the consent of the user or the person who complained to the Director, reopen proceedings under this Act.

- (4) Despite the fact that legal proceedings relating to an issue in a complaint have been begun as mentioned in subsection (1)(a), the Director may refer that complaint for conciliation if
  - (a) the person who made the complaint; and
  - (b) the provider,

consent, but the conciliation process is not to continue once the Director becomes aware that the actual hearing of the case has begun.

[Section 52 amended by No. 55 of 2004 s. 496.]

[53-55. Deleted by No. 35 of 2010 s. 89.]

## 56. Reports to, and at request of, Parliament

- (1) The Director may at any time place a report before each House of Parliament on any matter that the Director considers necessary
  - (a) arising from an individual complaint or investigation; or
  - (b) in relation to the performance of the Director's functions; or
  - (c) arising from information given to the Director under section 75.
- (2) Subsection (1) does not limit Part 5 of the *Financial Management Act 2006*.
- (3) At any time
  - (a) either House of Parliament; or
  - (b) any committee of either or both Houses,

may refer to the Director for investigation any matter relating to the provision of health services or a particular health service that the House or committee considers should be investigated by the Director.

Part 3 Complaints
Division 5 General

s. 57

- (4) If a matter is referred to the Director by either House of Parliament or a committee under subsection (3), the Director must
  - (a) investigate the matter immediately; and
  - (b) report the result of the investigation to the presiding officer of the House or committee within any time limit set out in the referral.
- (5) Any report made by the Director under this section may name any person involved in a complaint.

[Section 56 amended by No. 77 of 2006 Sch. 1 cl. 82(4); No. 33 of 2010 s. 25.]

## 57. Action if a House not sitting

- (1) If either House of Parliament is not sitting the Director may place a report before that House for the purposes of section 56(1) by giving the report to the Clerk of that House, and that report is taken to have been placed before that House.
- (2) The placing of a report before a House that is taken to have occurred under subsection (1) is to be recorded in the Minutes, or Votes and Proceedings, of the House on the first sitting day of the House after the receipt of the report by the Clerk.

[Section 57 amended by No. 8 of 2009 s. 73.]

## 58. Saving

The validity of anything done under this Act is not affected by a failure to observe a time limit provided for by section 33, 34(1), 35(1), 37, 40(4) or 50(2).

page 34 Version 04-00-00 As at 07 Jan 2011

# Part 4 — Director's powers to obtain information and entry to premises

## 59. Restriction on powers

The Director may exercise the powers in section 60, or apply for a warrant under section 63, for the purpose of an investigation of a complaint or under section 45 or 56(3), but not otherwise.

[Section 59 amended by No. 33 of 2010 s. 26.]

## 60. Power to summons etc.

- (1) The Director may
  - (a) by notice in writing given to a person require the attendance of the person at a place and time specified in the notice;
  - (b) by notice in writing given to a person require the person to produce at a place and time specified in the notice any book, document, or record that is in the possession or under the control of the person and that is relevant to an investigation.
- (2) The Director may
  - (a) require a person who appears to take an oath or make an affirmation; and
  - (b) administer an oath or affirmation to the person.
- (3) The Director may inspect any book, document, or record produced and retain it for such reasonable period as he or she thinks fit, and make copies of it or any of its contents.
- (4) A person required to appear or produce documents under subsection (1) must do so in person but may be represented by another person.

## **61.** False statements

A person must not make a statement or give any information or answer for the purposes of an investigation of a complaint or

under section 45 or 56(3) that the person knows to be false or misleading in a material respect.

Penalty: \$2 500.

[Section 61 amended by No. 33 of 2010 s. 27.]

## 62. Failure to attend, take oath etc.

- (1) A person must not, without lawful excuse, refuse or fail
  - (a) to attend; or
  - (b) to produce a book, document, or record,

as required by a notice under section 60.

Penalty: \$2 500.

(2) A person must not, without lawful excuse, refuse or fail to be sworn or make an affirmation when required to do so under section 60.

Penalty: \$2 500.

## 63. Application for warrant to enter premises etc.

- (1) The Director may apply to a magistrate for a warrant to be issued in respect of premises.
- (2) An application for a warrant must
  - (a) be in writing; and
  - (b) set out the grounds for seeking the warrant; and
  - (c) describe the premises that are to be entered; and
  - (d) give a general description of the class of persons at the premises (if any) whom it is proposed to medically examine.
- (3) A magistrate may require the Director to give more information about an application for a warrant.

page 36 Version 04-00-00 As at 07 Jan 2011

- (4) A magistrate to whom an application is made under this section must refuse it if
  - (a) the application does not comply with the requirements of this Act; or
  - (b) when required to do so by the magistrate, the Director does not give to the magistrate more information about the application.
- (5) The information in an application or given to a magistrate under this section must be verified before the magistrate on oath or affirmation or by affidavit, and the magistrate may for that purpose administer an oath or affirmation or take an affidavit.

[Section 63 amended by No. 24 of 2000 s. 17.]

## 64. Issue of warrant

- (1) A magistrate to whom an application is made under section 63 may issue a warrant, if satisfied that there are reasonable grounds for believing that entry and inspection of the premises are necessary for the purposes of an investigation of a complaint or under section 45 or 56(3).
- (2) A warrant under subsection (1) authorises the Director, or a member of the staff of the Office named in the warrant
  - (a) to enter and inspect premises named in the warrant; and
  - (b) if the application for a warrant describes a class of persons whom it is proposed to medically examine, to arrange for the carrying out of a medical examination of a person who is a member of that class
    - (i) with the consent of that person; or
    - (ii) if that person is unable to consent, with the consent of the person's representative recognized under section 20:

and

(c) to take with him or her such persons as are necessary for exercising the powers conferred by this section; and

- (d) to require a person on the premises to answer questions or produce documents in the person's possession concerning the investigation; and
- (e) to inspect and take copies of or extracts from documents produced in compliance with a requirement made under paragraph (d).
- (3) There must be stated in a warrant
  - (a) the purpose for which the warrant is issued; and
  - (b) the name of the person to whom the warrant is issued; and
  - (c) a general description of the classes of persons (if any) who may be medically examined; and
  - (d) a description of the premises that may be entered.
- (4) A magistrate who issues a warrant must cause a record to be made of particulars of the grounds that the magistrate has relied on to justify the issue of the warrant.

[Section 64 amended by No. 33 of 2010 s. 28.]

## 65. Execution of warrant

- (1) If asked by the occupier or a person in charge of the premises, the person executing a warrant must produce it for inspection.
- (2) A warrant ceases to have effect
  - (a) at the end of the period of one month after its issue; or
  - (b) if it is withdrawn by the magistrate who issued it; or
  - (c) when it is executed,

whichever occurs first.

## 66. Offences relating to warrants

(1) A provider and a provider's officers, employees and agents must give to the Director or a person executing a warrant issued under section 64 all the assistance that the Director or person needs

page 38 Version 04-00-00 As at 07 Jan 2011

and they are able to give to help the Director or person to execute that warrant.

Penalty: \$2 500.

(2) A person must not obstruct or hinder the Director or a person executing a warrant.

Penalty: \$2 500.

- (3) A person must not, without reasonable excuse, after being told by the Director or a person executing a warrant what are the person's obligations in relation to the execution of a warrant
  - (a) refuse to answer a question asked by, or produce a document required by, the person executing the warrant; or
  - (b) in answer to a question give information that the person knows to be false or misleading in a material respect.

Penalty: \$2 500.

## 67. Information etc. that may be withheld

- (1) Nothing in this Part or a warrant issued under this Part or a requirement made in executing a warrant prevents a person from
  - (a) refusing to answer a question or produce a book, document or record because the answer would relate to, or the book, document or record contains, information in respect of which the person claims legal professional privilege; or
  - (b) refusing to answer a question or produce a book, document or record if the answer, or the information in the book, document or record would tend to incriminate the person or render the person liable to a penalty; or
  - (c) refusing to answer a question which relates to medical records or to produce medical records unless
    - (i) those medical records relate to the subject matter of the complaint made under Part 3; and

## s. 67

- (ii) the person to whom the records relate, or the person's representative, has consented to the disclosure of information in the records.
- (2) In subsection (1)(c)(ii) —

## person's representative means —

- a representative recognized under section 20; or
- a guardian of the person under the Guardianship and (b) Administration Act 1990; or
- in the case of a minor, a parent or guardian of the minor. (c)

Version 04-00-00 As at 07 Jan 2011 page 40

## Part 5 — General

#### **68. Register of complaints**

- (1) The Director is to establish and maintain a register of
  - complaints made under Part 3; and
  - (b) complaints shown on returns supplied by providers under section 75.
- (2) A register under this section may be maintained
  - by making entries in or on a bound or loose-leaf book; or
  - (b) by recording or storing the particulars to be entered in the register by means of a mechanical, electronic or other device, but so that the particulars so recorded or stored —
    - (i) will remain in the form in which they were originally recorded or stored; and
    - will be capable of being reproduced in written (ii)
- (3) The form and contents of the register are to be determined by the Director.

#### Protection of Director etc. from personal liability **69.**

- An action in tort does not lie against the Director or a member (1) of the staff of the Office for anything that he or she has, in good faith, done in the performance or purported performance of a function under this Act.
- (2) The protection given by this section applies even though the thing done in the performance or purported performance of a function under this Act may have been capable of being done whether or not this Act had been enacted.
- (3) This section does not relieve the Crown of any liability that it might have for the doing of anything by a person against whom this section provides that an action does not lie.

Version 04-00-00 As at 07 Jan 2011 page 41 (4) In this section, a reference to the doing of anything includes a reference to the omission to do anything.

## 70. Protection of other persons

General

- (1) A person to whom this section applies has the same privileges and immunities as he or she would have if the proceedings referred to in subsection (2) were proceedings in the Supreme Court.
- (2) This section applies to a person
  - (a) giving or tendering information or evidence for the purpose of conciliation or investigation proceedings under Part 3; or
  - (b) representing another person for the purpose of any proceedings referred to in paragraph (a) or proceedings under section 60.

## 71. Confidentiality

- (1) A person who is or has been in a situation to which this section applies must not, whether directly or indirectly, record, disclose, or make use of any information obtained because of that situation except
  - (a) in the course of duty; or
  - (b) as required or allowed by this Act or any other law; or
  - (c) for the purpose of proceedings for an offence against this Act; or
  - (d) with the written authority of the Minister or the person to whom the information relates; or
  - (e) in other prescribed circumstances.

Penalty: \$2 500.

(2) Subject to subsection (1)(c), (d) or (e), the prohibition in subsection (1) extends to the giving of evidence or the production of a book, document or record to a court.

- (3) This section does not apply to the disclosure of statistical or other information that could not reasonably be expected to lead to the identification of any person to whom it relates.
- (4) The exceptions in subsection (1)(c) and (d) do not apply to information obtained by a person acting as a conciliator.
- (5) The situations to which this section applies are
  - (a) holding the office of Director or being a member of the staff of the Office;
  - (b) being a participant in conciliation or investigation proceedings under this Act, whether as principal or agent;
  - (c) being a person or body to whom the Director refers a complaint;
  - (d) being a person who has received a notice under section 33(a), 35(1) or (3), 37, or 50(2) or (3) or a copy of a communication under section 33(b).

[Section 71 amended by No. 35 of 2010 s. 90.]

## 72. False statements

A person must not make a statement in a complaint, report or return under this Act that the person knows to be false or misleading in a material respect.

Penalty: \$2 500.

## 73. Person not to be threatened etc. because of complaining to Director

A person must not —

- (a) by threats or intimidation persuade or attempt to persuade another person not to complain to the Director or not to continue discussion with or proceedings before the Director; or
- (b) refuse to employ, or dismiss, another person or subject another person to any detriment, because the other

s. 74

person intends to complain, or has complained, to the Director, or intends to take part, is taking part, or has taken part, in discussions with or proceedings before the Director.

Penalty: \$2 500.

#### 74. Application of Parliamentary Commissioner Act 1971

For the purposes of section 14(4)(a) of the *Parliamentary* Commissioner Act 1971 the right to make a complaint under this Act is not to be regarded as a right of appeal, reference or review to or before a tribunal.

#### **75.** Prescribed provider must give certain information

- Within the prescribed time after 30 June in each year a (1) prescribed provider or a provider that belongs to a prescribed class of providers must give to the Director a return concerning complaints received and action taken by the provider during the year that ended on that 30 June.
  - Penalty: \$1 000.
- (2) The return is to be in the prescribed form or the form prescribed for the class of providers, as the case may require.

#### **76. Prosecutions**

- (1) Proceedings for an offence against this Act may be taken in the name of the Director by the Director or any person authorised by the Director.
- In any proceedings no proof is required of the appointment of (2) the Director but a statement in a complaint that a person is the Director or is authorised by the Director under subsection (1) is to be taken to be proved in the absence of evidence to the contrary.

Version 04-00-00 As at 07 Jan 2011 page 44

## 77. Regulations

The Governor may make regulations —

- (a) in respect of complaints, conciliation, investigations, reports, returns, notices and procedures provided for by this Act; and
- (b) prescribing forms to be used for the purposes of this Act;
- (c) generally prescribing any matter or thing required or permitted by this Act to be prescribed or necessary to be prescribed to give effect to this Act.

## 78. Transitional provision

- (1) The application of this Act extends to health services provided within the 12 months before the commencement of this Act.
- (2) A complaint to which subsection (1) applies that would otherwise be out of time under section 24 may be accepted by the Director if, in the opinion of the Director, it is made within a reasonable time after the commencement of this Act.

## 79. Review of Act

- (1) The Minister must carry out a review of, and prepare a report on, the operation and effectiveness of
  - (a) this Act; and
  - (b) the Disability Services Act 1993 Part 6,

as soon as practicable after 5 years after the date on which the *Health and Disability Services Legislation Amendment Act 2010* section 29 comes into operation.

(2) The Minister must cause the report to be laid before each House of Parliament as soon as practicable after it is prepared.

[Section 79 inserted by No. 33 of 2010 s. 29.]

s. 80

## 80. Transitional provisions

- (1) A reference in any written law or other document to the Director of the Office of Health Review is to be taken to be a reference to the Director.
- (2) A reference in any written law or other document to the Office of Health Review is to be taken to be a reference to the Office.

[Section 80 inserted by No. 33 of 2010 s. 30.]

## Schedule 1 — Registration Boards

[s. 3]

[Heading amended by No. 19 of 2010 s. 4; No. 35 of 2010 s. 91(1).]

- 1. Chiropractor Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 2. Dental Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 3. Medical Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 3a. The Medical Radiation Technologists Registration Board of Western Australia established under the *Medical Radiation Technologists Act* 2006.
- 4. Nursing and Midwifery Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 5. Occupational Therapists Registration Board of Western Australia established under the *Occupational Therapists Act 2005*.
- 6. Optometry Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 6a. Osteopathy Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 7. Pharmacy Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 8. Physiotherapy Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 9. Podiatry Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 10. Psychology Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.

[Schedule 1 amended by No. 58 of 1997 s. 97; No. 28 of 2005 Sch. 3 cl. 6; No. 29 of 2005 Sch. 3 cl. 4; No. 30 of 2005 Sch. 3 cl. 4; No. 31 of 2005 Sch. 3 cl. 4; No. 32 of 2005 Sch. 3 cl. 4; No. 33 of 2005 Sch. 3 cl. 4; No. 42 of 2005 Sch. 3 cl. 4; No. 21 of 2006 Sch. 3 cl. 4; No. 50 of 2006 Sch. 3 cl. 11; No. 22 of 2008 Sch. 3 cl. 26; No. 35 of 2010 s. 91(1)-(3).]

## Schedule 2 — Tenure, salary, conditions of service, etc., of Director

[s. 8]

[Heading amended by No. 19 of 2010 s. 4.]

## 1. Tenure of office

- (1) Subject to this Act, the Director holds office for a term, not exceeding 5 years, fixed by the instrument of appointment, and is eligible for re-appointment once or more than once.
- (2) The Director may resign his or her office by writing signed and delivered to the Governor.

## 2. Salary and entitlements

Subject to the Salaries and Allowances Act 1975, the Director —

- (a) is to be paid salary and allowances at such rates per annum as the Minister determines on the recommendation of the Public Sector Commissioner; and
- (b) has the same annual leave, sick leave and long service leave entitlements as a permanent officer of the Public Service.

[Clause 2 amended by No. 39 of 2010 s. 89.]

## 3. Superannuation

- (1) If a person was a contributor within the meaning of the *Superannuation and Family Benefits Act 1938*<sup>2</sup> immediately before being appointed as Director, the person may continue to be a contributor under that Act after being appointed.
- (2) For the purposes of subclause (1) the Office
  - (a) is a department within the meaning of the *Superannuation* and *Family Benefits Act 1938*<sup>2</sup>; and
  - (b) is to pay to the Board under that Act payments of the kind described in paragraph (i) of the proviso to the definition of *department* in section 6 of that Act.

page 48 Version 04-00-00 As at 07 Jan 2011

## 4. Appointment of public service officer

- (1) If a person occupied an office in the Public Service immediately before being appointed to the office of Director
  - (a) the person retains existing and accruing entitlements in respect of leave of absence as if service as Director were a continuation of service in the office in the Public Service; and
  - (b) the person is entitled to be appointed to an office in the Public Service, not lower in classification and salary than the office which the person occupied if
    - (i) the person ceases to hold office as Director on the completion of a periodical appointment; and
    - (ii) at that time the person is eligible to occupy an office in the Public Service.
- (2) Where a person is appointed to an office in the Public Service under subclause (1)(b) the person retains existing and accruing leave entitlements as if service in the Public Service were a continuation of service in the office of Director.

## 5. Removal from office

- (1) The Governor may remove the Director from office
  - (a) for
    - (i) misbehaviour or incompetence; or
    - (ii) physical or mental incapacity, other than temporary illness, impairing the performance of the Director's functions;
  - (b) if the Director is, according to the *Interpretation Act 1984* section 13D, a bankrupt or a person whose affairs are under insolvency laws.
- (2) In subclause (1)(a)(i) —

*misbehaviour* includes conduct that renders the Director unfit to hold office as Director notwithstanding that the conduct does not relate to any function of the office.

[Clause 5 amended by No. 18 of 2009 s. 40.]

## 6. Other conditions of service

Subject to this Schedule, the Governor may, on the recommendation of the Public Sector Commissioner, determine other terms and conditions of service (if any) that apply to the Director.

[Clause 6 amended by No. 39 of 2010 s. 89.]

## **Notes**

This reprint is a compilation as at 7 January 2011 of the *Health and Disability Services (Complaints) Act 1995* and includes the amendments made by the other written laws referred to in the following table <sup>1a</sup>. The table also contains information about any reprint.

## **Compilation table**

| <u>-</u>  |                    |                 |  |
|---|--------------------|-----------------|--|
| Short title   | Number<br>and year | Assent          | Commencement   |
| Health Services<br>(Conciliation and Review)<br>Act 1995 <sup>3</sup> | 75 of 1995         | 9 Jan 1996      | s. 1 and 2: 9 Jan 1996;<br>Act other than s. 1 and 2, Pt. 3<br>and 4 and Sch. 1: 16 Aug 1996<br>(see s. 2 and <i>Gazette</i><br>16 Aug 1996 p. 4007);<br>Pt. 3 and 4 and Sch. 1:<br>16 Sep 1996 (see s. 2 and<br><i>Gazette</i> 16 Sep 1996 p. 4683) |
| Statutes (Repeals and<br>Minor Amendments)<br>Act 1997 s. 70          | 57 of 1997         | 15 Dec 1997     | 15 Dec 1997 (see s. 2(1))  |
| Osteopaths Act 1997 s. 97   | 58 of 1997         | 15 Dec 1997     | 22 Dec 1999 (see s. 2 and <i>Gazette</i> 21 Dec 1999 p. 6393)  |
| Disability Services<br>Amendment Act 1999<br>s. 28(2)                 | 44 of 1999         | 25 Nov 1999     | 25 Nov 1999 (see s. 2)   |
| Statutes (Repeals and<br>Minor Amendments)<br>Act 2000 s. 17          | 24 of 2000         | 4 Jul 2000      | 4 Jul 2000 (see s. 2)  |
| Reprint of the <i>Health Serv</i> (includes amendments listed         | •                  | tion and Review | ) Act 1995 as at 1 Jun 2001  |
| Acts Amendment (Equality of Status) Act 2003 Pt. 27                   | 28 of 2003         | 22 May 2003     | 1 Jul 2003 (see s. 2 and <i>Gazette</i> 30 Jun 2003 p. 2579)   |
| Statutes (Repeals and<br>Minor Amendments)<br>Act 2003 s. 65          | 74 of 2003         | 15 Dec 2003     | 15 Dec 2003 (see s. 2)   |
| Carers Recognition<br>Act 2004 Pt. 5 Div. 2                           | 37 of 2004         | 28 Oct 2004     | 1 Jan 2005 (see s. 2 and <i>Gazette</i> 31 Dec 2004 p. 7127)   |
| Disability Services<br>Amendment Act 2004<br>s. 36                    | 57 of 2004         | 18 Nov 2004     | 15 Dec 2004 (see s. 2 and <i>Gazette</i> 14 Dec 2004 p. 5999)  |

| GI 4441  | <b>N</b> T 1       | <u> </u>    | <u> </u>   |
|--|--------------------|-------------|--|
| Short title  | Number<br>and year | Assent      | Commencement   |
| State Administrative<br>Tribunal (Conferral of<br>Jurisdiction) Amendment<br>and Repeal Act 2004<br>Pt. 2 Div. 59 <sup>4</sup> | 55 of 2004         | 24 Nov 2004 | 1 Jan 2005 (see s. 2 and <i>Gazette</i> 31 Dec 2004 p. 7130)   |
| Reprint 2: The <i>Health Services (Conciliation and Review) Act 1995</i> as at 18 Mar 2005 (includes amendments listed above)  |                    |             |  |
| Psychologists Act 2005<br>Sch. 3 cl. 6   | 28 of 2005         | 12 Dec 2005 | 4 May 2007 (see s. 2 and <i>Gazette</i> 4 May 2007 p. 1963)    |
| Optometrists Act 2005<br>Sch. 3 cl. 4  | 29 of 2005         | 12 Dec 2005 | 20 Apr 2007 (see s. 2 and <i>Gazette</i> 30 Mar 2007 p. 1451)  |
| Podiatrists Act 2005<br>Sch. 3 cl. 4   | 30 of 2005         | 12 Dec 2005 | 30 May 2007 (see s. 2 and <i>Gazette</i> 29 May 2007 p. 2486)  |
| Chiropractors Act 2005<br>Sch. 3 cl. 4   | 31 of 2005         | 12 Dec 2005 | 1 Aug 2007 (see s. 2 and <i>Gazette</i> 31 Jul 2007 p. 3789)   |
| Physiotherapists Act 2005<br>Sch. 3 cl. 4  | 32 of 2005         | 12 Dec 2005 | 23 Feb 2007 (see s. 2 and <i>Gazette</i> 20 Feb 2007 p. 505)   |
| Osteopaths Act 2005<br>Sch. 3 cl. 4  | 33 of 2005         | 12 Dec 2005 | 30 May 2007 (see s. 2 and <i>Gazette</i> 29 May 2007 p. 2486)  |
| Occupational Therapists<br>Act 2005 Sch. 3 cl. 4   | 42 of 2005         | 19 Dec 2005 | 1 Aug 2007 (see s. 2 and <i>Gazette</i> 31 Jul 2007 p. 3789)   |
| Medical Radiation<br>Technologists Act 2006<br>Sch. 3 cl. 4  | 21 of 2006         | 9 Jun 2006  | 1 Jul 2007 (see s. 2 and <i>Gazette</i> 26 Jun 2007 p. 3013)   |
| Machinery of Government<br>(Miscellaneous<br>Amendments) Act 2006<br>Pt. 9 Div. 4 <sup>5</sup>                                 | 28 of 2006         | 26 Jun 2006 | 1 Jul 2006 (see s. 2 and <i>Gazette</i> 27 Jun 2006 p. 2347)   |
| Nurses and Midwives<br>Act 2006 Sch. 3 cl. 11  | 50 of 2006         | 6 Oct 2006  | 19 Sep 2007 (see s. 2 and <i>Gazette</i> 18 Sep 2007 p. 4711)  |
| Financial Legislation<br>Amendment and Repeal<br>Act 2006 Sch. 1 cl. 82  | 77 of 2006         | 21 Dec 2006 | 1 Feb 2007 (see s. 2(1) and <i>Gazette</i> 19 Jan 2007 p. 137) |
| Reprint 3: The <i>Health Services</i> (Conciliation and Review) Act 1995 as at 12 Oct 2007 (includes amendments listed above)  |                    |             |  |
| Medical Practitioners<br>Act 2008 Sch. 3 cl. 26  | 22 of 2008         | 27 May 2008 | 1 Dec 2008 (see s. 2 and <i>Gazette</i> 25 Nov 2008 p. 4989)   |
| Statutes (Repeals and<br>Miscellaneous<br>Amendments) Act 2009<br>s. 73  | 8 of 2009          | 21 May 2009 | 22 May 2009 (see s. 2(b))                                      |

Version 04-00-00
Extract from www.slp.wa.gov.au, see that website for further information page 52 As at 07 Jan 2011

| Short title   | Number<br>and year   | Assent      | Commencement  |
|---|--|-------------|---|
| Acts Amendment<br>(Bankruptcy) Act 2009 s. 40   | 18 of 2009   | 16 Sep 2009 | 17 Sep 2009 (see s. 2(b))   |
| Standardisation of<br>Formatting Act 2010 s. 4  | 19 of 2010   | 28 Jun 2010 | 11 Sep 2010 (see s. 2(b) and <i>Gazette</i> 10 Sep 2010 p. 4341)  |
| Health and Disability<br>Services Legislation<br>Amendment Act 2010 Pt. 2                 | 33 of 2010<br>(as amended<br>by 35 of<br>2010<br>s. 83(3)) | 30 Aug 2010 | 30 Nov 2010 (see s. 2(b) and <i>Gazette</i> 17 Sep 2010 p. 4757)  |
| Health Practitioner<br>Regulation National Law<br>(WA) Act 2010 s. 79-90<br>and 91(1)-(3) | 35 of 2010   | 30 Aug 2010 | 18 Oct 2010 (see s. 2(b) and <i>Gazette</i> 1 Oct 2010 p. 5075-6) |
| Public Sector Reform<br>Act 2010 s. 89  | 39 of 2010   | 1 Oct 2010  | 1 Dec 2010 (see s. 2(b) and <i>Gazette</i> 5 Nov 2010 p. 5563)    |

Reprint 4: The *Health and Disability Services (Complaints) Act 1995* as at 7 Jan 2011 (includes amendments listed above)

## Provisions that have not come into operation

| Short title   | Number<br>and year | Assent      | Commencement                   |
|---|--------------------|-------------|--------------------------------|
| State Superannuation<br>(Transitional and<br>Consequential Provisions)<br>Act 2000 s. 75 <sup>6</sup> | 43 of 2000         | 2 Nov 2000  | To be proclaimed (see s. 2(2)) |
| Health Practitioner<br>Regulation National Law<br>(WA) Act 2010 s. 91(4)<br>and $(5)^7$               | 35 of 2010         | 30 Aug 2010 | To be proclaimed (see s. 2(b)) |

The Superannuation and Family Benefits Act 1938 was repealed by the State Superannuation Act 2000 s. 39, but its provisions continue to apply to and in relation to certain schemes because of the State Superannuation (Transitional and Consequential Provisions) Act 2000 s. 26.

On the date as at which this reprint was prepared, provisions referred to in the following table had not come into operation and were therefore not included in compiling the reprint. For the text of the provisions see the endnotes referred to in the table.

- 3 Now known as the Health and Disability Services (Complaints) Act 1995; short title changed (see note under s. 1).
- The State Administrative Tribunal (Conferral of Jurisdiction) Amendment and Repeal Act 2004 Pt. 5, the State Administrative Tribunal Act 2004 s. 167 and 169. and the State Administrative Tribunal Regulations 2004 r. 28 and 42 deal with certain transitional issues some of which may be relevant for this Act.
- The Machinery of Government (Miscellaneous Amendments) Act 2006 Pt. 9 Div. 13 reads as follows:

## Division 13 — Transitional provisions

#### 289. **Commissioner of Health**

- (1) A thing done or omitted to be done by, to or in relation to, the Commissioner of Health before commencement under, or for the purposes of, an enactment has the same effect after commencement, to the extent that it has any force or significance after commencement, as if it had been done or omitted by, to or in relation to, the CEO.
- (2) In this section —

**CEO** has the meaning given by section 3 of the *Health Legislation* Administration Act 1984 as in force after commencement; commencement means the time at which this Division comes into operation;

Commissioner of Health means the Commissioner of Health referred to in section 6(1)(a) of the Health Legislation Administration Act 1984 as in force before commencement.

On the date as at which this reprint was prepared, the State Superannuation (Transitional and Consequential Provisions) Act 2000 s. 75 had not come into operation. The relevant part of it reads as follows:

#### 75. Various provisions repealed

The provisions listed in the Table to this section are repealed.

### Table of provisions repealed

| Act   | Provision     |
|---|---------------|
| Health Services (Conciliation and Review)<br>Act 1995 | Sch. 2, cl. 3 |
|   | •••••         |

Version 04-00-00 As at 07 Jan 2011 page 54

On the date as at which this reprint was prepared, the *Health Practitioner Regulation National Law (WA) Act 2010* s. 91(4) and (5) had not come into operation. They read as follows:

### 91. Schedule 1 amended

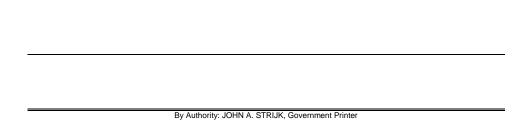
- (4) Delete Schedule 1 items 3a and 5.
- (5) In Schedule 1 insert in alphanumerical order:
- 1a. Aboriginal and Torres Strait Islander Health Practice Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 1b. Chinese Medicine Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 3a. Medical Radiation Practice Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.
- 5. Occupational Therapy Board of Australia established under the *Health Practitioner Regulation National Law (Western Australia)*.

## **Defined Terms**

[This is a list of terms defined and the provisions where they are defined.

The list is not part of the law.]

| Defined Term              | Provision(s) |
|---------------------------|--------------|
| carer                     | 3(1)         |
| conciliator               | 3(1)         |
| Director                  | 3(1)         |
| document                  | 12(5)        |
| excluded service          | 3(1)         |
| functions of the Director | 11(4)        |
| Health Department         | 3(1)         |
| health service            | 3(1)         |
| industrial tribunal       | 3(1)         |
| information               | 12(5)        |
| manager                   | 25(2)        |
| member of the staff       | 3(1)         |
| misbehaviour              |              |
| Office                    | 3(1)         |
| person's representative   | 67(2)        |
| provide                   | 3(1)         |
| provider                  | 3(1)         |
| public provider           | 3(1)         |
| registered provider       |              |
| registration board        |              |
| relative                  | * *          |
| user                      | ` '          |
|                           |              |



Health and Disability Services (Complaints) Act 1995

As at 07 Jan 2011 7 Jan 2011 Version 04-00-00 Extract from www.slp.wa.gov.au, see that website for further information page 57