

Western Australia

# Statutory Corporations (Liability of Directors) Act 1996

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#### Western Australia

# Statutory Corporations (Liability of Directors) Act 1996

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Western Australia

# Statutory Corporations (Liability of Directors) Act 1996

An Act to declare the duty that persons who control the affairs of a statutory corporation owe to the corporation, to provide for particular duties in the case of certain statutory corporations and for the recovery of compensation for breaches, to make provision in respect of Ministerial directions, and for connected purposes.

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#### s. 1

# Part 1 — Preliminary

#### 1. Short title

This Act may be cited as the *Statutory Corporations (Liability of Directors) Act 1996*<sup>1</sup>.

#### 2. Commencement

This Act comes into operation on such day as is fixed by proclamation  $^{1}$ .

[3. Omitted under the Reprints Act 1984 s. 7(4)(e).]

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# Part 2 — Statutory corporations generally

#### **Division 1**—**Interpretation**

#### 4. Terms used

In this Part, unless the contrary intention appears —

*corporation* means any body corporate established for a public purpose by a written law, but does not include a local government;

director means —

- (a) a member of the governing body of a corporation or, if the corporation is governed by one person, that person; or
- (b) if the affairs of a corporation are managed by its members, a member of the corporation; or
- (c) where a corporation consists of one person, that person.

[Section 4 amended by No. 8 of 2009 s. 121.]

#### **Division 2**—**Duties of directors stated**

# 5. Directors' fiduciary relationship with and duties to corporation

- (1) It is declared that a director of a corporation has
  - (a) the same fiduciary relationship with the corporation; and
  - (b) the same duties to the corporation to act with loyalty and in good faith,

as a director of a company incorporated under the *Corporations Act 2001* of the Commonwealth has with and to the company.

- (2) The duties referred to in subsection (1) are enforceable
  - (a) by the Minister who is responsible for the administration of the Act under which the director holds or held his or her position; or

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- (b) if the Act under which the director held his position has been repealed and replaced by another Act, by the Minister who is responsible for the administration of that other Act; or
- (c) in any case by the Attorney General,

and not otherwise.

(3) Despite this section a written law may relieve a director of liability arising from a breach of the duties referred to in subsection (1).

[Section 5 amended by No. 10 of 2001 s. 220.]

#### **Division 3**— Ministerial directions

#### 6. Unlawful directions

It is declared that a Minister cannot give a direction to a corporation under a written law if the direction —

- (a) would require the corporation
  - (i) to do something that it could not otherwise do; or
  - (ii) not to do something that it is obliged to do;

or

(b) is unlawful for some other reason.

## Part 3 — Duties of directors of certain corporations

#### **Division 1**—**Interpretation**

#### 7. Terms used; attempted offences; application of Part

(1) In this Part, unless the contrary intention appears —

*corporation*, in relation to a director, means the body specified in the first column in Schedule 1 opposite the reference in the second column that includes that director;

*director* means a person who holds a position described in the second column of Schedule 1, and includes a person who, under a relevant Act mentioned in that Schedule or another written law, is acting in place of a director, whether the acting is —

- (a) expressed to be temporary; or
- (b) as a deputy, an alternate or a representative; or
- (c) in any other circumstances.
- (2) A person who attempts (within the meaning in section 4 of *The Criminal Code*) to commit an offence against a provision of this Part is guilty of that offence.
- (3) The duties provided for by this Part are in addition to those in section 5.
- (4) The provisions of this Part apply to a Board member of the Mid West Development Commission and the South West Development Commission established by the *Regional Development Commissions Act 1993* only in respect of the functions of the relevant Commission under Part 5 of that Act.

[Section 7 amended by No. 4 of 2004 s. 58.]

#### 8. Amendment of Sch. 1

The Governor may by regulation amend Schedule 1.

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#### **Division 2** — **Duties stated**

#### 9. Duty to act honestly

- (1) A director must at all times act honestly in the performance of the functions of his or her office, whether within or outside the State.
- (2) A person who contravenes subsection (1)
  - (a) with intent to deceive or defraud
    - (i) the corporation; or
    - (ii) creditors of the corporation or of any other person;

or

(b) for any other fraudulent purpose,

is guilty of a crime and is liable to a fine of \$20 000 or imprisonment for 5 years, or both.

Summary conviction penalty: A fine of \$12 000 or imprisonment for 3 years, or both.

(3) If subsection (2) does not apply a person who contravenes subsection (1) is liable to a fine of \$5 000.

#### 10. Duty to exercise reasonable care and diligence

A director must at all times exercise the degree of care and diligence in the performance of the functions of his or her office, whether within or outside the State, that a reasonable person in that position would reasonably be expected to exercise in the corporation's circumstances.

Penalty: \$5 000.

#### 11. Duty not to make improper use of information

(1) A director or a former director must not, whether within or outside the State, make improper use of information acquired by virtue of his or her position as such to gain, directly or indirectly, an advantage for himself or herself or for any other person or to cause detriment to the corporation.

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(2) A person who contravenes subsection (1) is guilty of a crime and is liable to a fine of \$20 000 or imprisonment for 5 years, or both.

Summary conviction penalty: A fine of \$12 000 or imprisonment for 3 years, or both.

#### 12. Duty not to make improper use of position

- (1) A director must not, whether within or outside the State, make improper use of his or her position as such to gain, directly or indirectly, an advantage for himself or herself or for any other person or to cause detriment to the corporation.
- (2) A person who contravenes subsection (1) is guilty of a crime and is liable to a fine of \$20 000 or imprisonment for 5 years, or both.

Summary conviction penalty: A fine of \$12 000 or imprisonment for 3 years, or both.

#### **Division 3**—Compensation

#### 13. Compensation may be ordered for breach of s. 9, 10, 11 or 12

#### (1) Where -

- (a) a person is convicted of an offence for a contravention of section 9, 10, 11 or 12; and
- (b) the court is satisfied that the corporation has suffered loss or damage as a result of the act or omission that constituted the offence,

the court by which the person is convicted may, in addition to imposing a penalty, order the convicted person to pay compensation to the corporation of such amount as the court specifies.

(2) Any such order may be enforced as if it were a judgment of the court.

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#### 14. Civil proceedings for breach of s. 9, 10, 11 or 12

Where a person contravenes section 9, 10, 11 or 12, the corporation may, whether or not the person has been convicted of an offence in respect of that contravention, recover from the person as a debt due to the corporation by action in any court of competent jurisdiction —

- (a) if that person or any other person made a profit as a result of the contravention, an amount equal to that profit; and
- (b) if the corporation has suffered loss or damage as a result of the contravention, an amount equal to that loss or damage.

#### 15. Corporation's power to insure

- (1) A corporation may, with the approval of the responsible Minister, pay a premium in respect of a contract insuring a director or a former director against a liability incurred by him or her under section 13 or 14 where the liability arises from conduct involving a breach of section 9 or 10, other than a wilful breach.
- (2) In subsection (1) —

*responsible Minister* means the Minister responsible for the administration of the Act under which the corporation is established.

#### **Division 4** — Ministerial directions

#### 16. Terms used

(1) In this Division, unless the contrary intention appears —

*governing body*, in relation to a corporation whose affairs are managed by its members, means the members of the corporation;

*responsible Minister*, in relation to a direction referred to in section 17, means the Minister by whom the direction is given.

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- (2) For the purposes of this Division a direction is unlawful if it
  - (a) would require the corporation
    - (i) to do something that it could not otherwise do; or
    - (ii) not to do something that it is obliged to do;

or

(b) is unlawful for some other reason.

#### 17. Governing body may question direction

- (1) Where a direction is given under a written law to a corporation by a Minister and the governing body determines that —
  - (a) it would not be in the interests of the corporation for it to comply with the direction; or
  - (b) the direction is unlawful,

the governing body is to notify the responsible Minister in writing within 7 days of receipt of the direction of its determination and the reasons for it.

- (2) Where a governing body gives such a notice to the responsible Minister, that Minister is to either
  - (a) cancel the direction; or
  - (b) confirm it and state his or her reasons for doing so.
- (3) The confirmation of a direction has no effect if the direction is unlawful.
- (4) If the direction is confirmed the corporation is required, subject to subsection (3), to give effect to it.

#### 18. Corporation may challenge direction

A corporation has standing to apply to a court for relief against a direction that the corporation considers to be unlawful.

#### **19. Protection of directors**

- (1) A director does not contravene section 5, 9 or 10 by doing or omitting to do any thing
  - (a) if that thing is done or omitted in compliance with a lawful direction given by a Minister in exercise of a power conferred by a written law; and
  - (b) where the director was of the opinion that section 17(1)(a) applied to the direction, if he or she made reasonable efforts to cause the governing body to give notice to the Minister under that section.
- (2) Subsection (1) does not extend to the manner in which any thing is done or omitted if it is done or omitted in a manner that is contrary to section 9 or 10 and the direction did not require that it be done in that manner.

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# Part 4 — Relief from liability

#### 20. Relief from liability under s. 5, 13 and 14

For the purposes of section 5, 13 or 14, if it appears to the court that a person —

- (a) is, or may be, liable under that section; and
- (b) has acted honestly; and
- (c) ought fairly to be excused having regard to all the circumstances of the case, including those connected with the person's appointment,

the court may relieve the person either wholly or partly from liability on such terms as the court thinks fit.

#### 21. Application for relief from liability under s. 5, 13 or 14

- (1) Where a person has reason to believe that any claim will or might be made against him or her under section 5, 13 or 14 the person may apply to the Supreme Court for relief.
- (2) On an application under subsection (1) the Supreme Court has the same power to relieve the person as it would have had under section 20 if it had been a court exercising jurisdiction under section 5, 13 or 14.

#### 22. Case may be withdrawn from jury

Where a case to which section 20 applies is being tried by a judge with a jury, the judge after hearing the evidence may, if he or she is satisfied that the person ought under that section to be relieved either wholly or partly from liability sought to be enforced against the person —

- (a) withdraw the case in whole or in part from the jury; and
- (b) direct judgment to be entered for the person on such terms as to costs or otherwise as the judge thinks proper.

# Schedule 1 — Persons who are directors under Part 3

[s. 7(1)]

Corporation	Persons who are directors for the purposes of this Act	Act under which holds position	
Albany Port Authority	a director of the Authority	Port Authorities Act 1999	
Bunbury Port Authority	a director of the Authority	Port Authorities Act 1999	
Chemistry Centre (WA)	a member of the Board	Chemistry Centre (WA) Act 2007	
Country Housing Authority	a member of the Authority	Country Housing Act 1998	
Esperance Port Authority	a director of the Authority	Port Authorities Act 1999	
Forest Products Commission	a commissioner	Forest Products Act 2000	
Fremantle Cemetery Board	a member of the Board	Cemeteries Act 1986	
Fremantle Port Authority	a director of the Authority	Port Authorities Act 1999	
Government Employees Superannuation Board	a director	State Superannuation Act 2000	
Independent Market Operator	a director	Electricity Industry Act 2004	
Insurance Commission of Western Australia	a commissioner	Insurance Commission of Western Australia Act 1986	
Kimberley Ports Authority	a director of the Authority	Port Authorities Act 1999	

[Heading amended by No. 19 of 2010 s. 4.]

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Corporation	Persons who are directors for the purposes of this Act	Act under which holds position	
Lotteries Commission	a member of the Commission	Lotteries Commission Act 1990	
Metropolitan Cemeteries Board	a member of the Board	Cemeteries Act 1986	
Metropolitan Redevelopment Authority	a member of the board of management of the Authority	Metropolitan Redevelopment Authority Act 2011	
Mid West Development Commission	a Board member	Regional Development Commissions Act 1993	
Mid West Ports Authority	a director of the Authority	Port Authorities Act 1999	
Perth Market Authority	a member of the Authority	Perth Market Act 1926	
Perth Theatre Trust	a trustee	Perth Theatre Trust Act 1979	
Pilbara Ports Authority	a director of the Authority	Port Authorities Act 1999	
Potato Marketing Corporation of Western Australia	a member of the Corporation	Marketing of Potatoes Act 1946	
Racing and Wagering Western Australia	a director of the board	Racing and Wagering Western Australia Act 2003	
Rottnest Island Authority	a member of the Authority	<i>Rottnest Island</i> <i>Authority Act 1987</i>	

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Corporation	Persons who are directors for the purposes of this Act	Act under which holds position	
State Government Insurance Corporation <sup>2</sup>	a director of the Corporation <sup>2</sup>	Insurance Commission of Western Australia Act 1986 <sup>3</sup>	
South West Development Commission	a Board member	Regional Development Commissions Act 1993	
Western Australian Coastal Shipping Commission	a Commissioner	Western Australian Coastal Shipping Commission Act 1965	
Western Australian Land Authority	a director	Western Australian Land Authority Act 1992	
Western Australian Land Information Authority	a member of the Authority's board of management	Land Information Authority Act 2006	
Western Australian Meat Commission	a member of the Commission	Abattoirs Act 1909	
Western Australian Meat Industry Authority	a member of the Authority	Western Australian Meat Industry Authority Act 1976	
Western Australian Treasury Corporation	a director	Western Australian Treasury Corporation Act 1986	

[Schedule 1 amended by No. 4 of 1998 s. 48; No. 30 of 1998 s. 8; No. 25 of 1998 s. 27; No. 46 of 1998 s. 12; No. 5 of 1999 s. 21; No. 8 of 1999 s. 19; No. 38 of 1999 s. 76; No. 34 of 2000 s. 72; No. 43 of 2000 s. 65; No. 25 of 2001 s. 69; No. 30 of 2002 s. 47; No. 31 of 2003 s. 208(2); No. 35 of 2003 s. 24(2) and 52; No. 20 of 2004 s. 9; No. 28

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of 2006 s. 45; No. 60 of 2006 s. 188; No. 10 of 2007 s. 43; No. 28 of 2008 s. 14; No. 45 of 2011 s. 143; No. 25 of 2012 s. 231; No. 9 of 2014 s. 45(1) and (3)-(5); amended in Gazette 26 Nov 2004 p. 5314-15; 12 Aug 2014 p. 2891.]

[Schedule 2 omitted under the Reprints Act 1984 s. 7(4)(e).]

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#### Notes

This is a compilation of the *Statutory Corporations (Liability of Directors) Act 1996* and includes the amendments made by the other written laws referred to in the following table <sup>1a, 5</sup>. The table also contains information about any reprint.

Compilation	table
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Short title	Number and year	Assent	Commencement
Statutory Corporations (Liability of Directors) Act 1996	41 of 1996	10 Oct 1996	s. 1 and 2: 10 Oct 1996; Act other than s. 1 and 2: 1 Dec 1996 (see s. 2 and <i>Gazette</i> 12 Nov 1996 p. 6301)
<i>Country Housing Act 1998</i> s. 48	4 of 1998	14 Apr 1998	1 Jul 1998 (see s. 2 and <i>Gazette</i> 30 Jun 1998 p. 3557)
Western Australian Treasury Corporation Amendment Act 1998 s. 27	25 of 1998	30 Jun 1998	10 Nov 1998 (see s. 2 and Gazette 10 Nov 1998 p. 6149)
WADC and WA Exim Corporation Repeal Act 1998 s. 8	30 of 1998	30 Jun 1998	30 Jun 1998 (see s. 2)
Western Australian Meat Industry Authority Amendment Act 1998 s. 12	46 of 1998	19 Nov 1998	19 Nov 1998 (see s. 2)
Port Authorities (Consequential Provisions) Act 1999 s. 21 (Sch. 1-8)	5 of 1999	13 Apr 1999	Sch. 1, 3-8: 14 Aug 1999 (see s. 2 and <i>Gazette</i> 13 Aug 1999 p. 3823); Sch. 2: 1 Jan 2000 (see s. 2(9) and <i>Gazette</i> 24 Dec 1999 p. 6871)
Marketing of Meat Amendment Act 1999 s. 19	8 of 1999	13 Apr 1999	13 Aug 1999 (see s. 2(2) and <i>Gazette</i> 13 Aug 1999 p. 3823)
<i>Midland Redevelopment Act 1999</i> s. 76	38 of 1999	11 Nov 1999	1 Jan 2000 (see s. 2 and <i>Gazette</i> 31 Dec 1999 p. 7059)
<b>Reprint of the</b> <i>Statutory Corporations (Liability of Directors) Act 1996</i> as at 8 Sep 2000 (includes amendments listed above)			<i>tors) Act 1996</i> as at 8 Sep 2000
Forest Products Act 2000 s. 72	34 of 2000	10 Oct 2000	16 Nov 2000 (see s. 2 and <i>Gazette</i> 15 Nov 2000 p. 6275)
State Superannuation (Transitional and Consequential Provisions) Act 2000 s. 65	43 of 2000	2 Nov 2000	17 Feb 2001 (see s. 2(1) and <i>Gazette</i> 16 Feb 2001 p. 903)

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Short title	Number and year	Assent	Commencement
Corporations (Consequential Amendments) Act 2001 s. 220	10 of 2001	28 Jun 2001	15 Jul 2001 (see s. 2 and Gazette 29 Jun 2001 p. 3257 and Cwlth Gazette 13 Jul 2001 No. \$285)
Reprint of the Statutory Corr (includes amendments listed a		bility of Directors	s) <i>Act 1996</i> as at 10 Aug 2001
Armadale Redevelopment Act 2001 s. 69	25 of 2001	26 Nov 2001	23 Mar 2002 (see s. 2 and <i>Gazette</i> 22 Mar 2002 p. 1651)
<i>Grain Marketing Act 2002</i> s. 47	30 of 2002	25 Oct 2002	31 Oct 2002 (see s. 2 and <i>Gazette</i> 30 Oct 2002 p. 5351)
Public Transport Authority Act 2003 s. 208	31 of 2003	26 May 2003	1 Jul 2003 (see s. 2(1) and <i>Gazette</i> 27 Jun 2003 p. 2384)
Racing and Gambling Legislation Amendment and Repeal Act 2003 s. 24 and 52	35 of 2003	26 Jun 2003	s. 24: 1 Aug 2003 (see s. 2 and <i>Gazette</i> 29 Jul 2003 p. 3259); s. 52: 30 Jan 2004 (see s. 2 and <i>Gazette</i> 30 Jan 2004 p. 397)
<b>Reprint 3: The</b> <i>Statutory Co</i> (includes amendments listed a <i>Amendment and Repeal Act</i>	above except th		<b>rs) Act 1996 as at 7 Nov 2003</b> g and Gambling Legislation
Criminal Code Amendment Act 2004 s. 58	4 of 2004	23 Apr 2004	21 May 2004 (see s. 2)
Marketing of Eggs Amendment Act 2004 s. 9	20 of 2004	26 Aug 2004	2 Jul 2005 (see s. 2(2) and <i>Gazette</i> 28 Jun 2005 p. 2895)
Statutory Corporations (Lia (Act Amendment) Regulation 26 Nov 2004 p. 5314-15			1 Dec 2004 (see r. 2 and <i>Gazette</i> 30 Nov 2004 p. 5515)
Machinery of Government (Miscellaneous Amendments) Act 2006 Pt. 3 Div. 6	28 of 2006	26 Jun 2006	1 Jul 2006 (see s. 2 and <i>Gazette</i> 27 Jun 2006 p. 2347)
Land Information Authority Act 2006 s. 188	60 of 2006	16 Nov 2006	1 Jan 2007 (see s. 2(1) and <i>Gazette</i> 8 Dec 2006 p. 5369)
<b>Reprint 4: The</b> <i>Statutory C</i> (includes amendments listed a		iability of Directo	<i>ors) Act 1996</i> as at 9 Feb 2007
Chemistry Centre (WA) Act 2007 s. 43	10 of 2007	29 Jun 2007	1 Aug 2007 (see s. 2 and Gazette 27 Jul 2007 p. 3735)

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Short title	Number and year	Assent	Commencement
Eastern Goldfields Transport Board Repeal Act 2008 s. 14	28 of 2008	1 Jul 2008	29 Jul 2008
Statutes (Repeals and Miscellaneous Amendments) Act 2009 s. 121	8 of 2009	21 May 2009	22 May 2009 (see s. 2(b))
<i>Standardisation of</i> <i>Formatting Act 2010</i> s. 4	19 of 2010	28 Jun 2010	11 Sep 2010 (see s. 2(b) and <i>Gazette</i> 10 Sep 2010 p. 4341)
<b>Reprint 5: The</b> <i>Statutory C</i> (includes amendments listed a		iability of Directe	<i>ors) Act 1996</i> as at 4 Nov 2011
<i>Metropolitan</i> <i>Redevelopment Authority</i> <i>Act 2011</i> s. 143	45 of 2011	12 Oct 2011	31 Dec 2011 (see s. 2(b) and <i>Gazette</i> 30 Dec 2011 p. 5573)
Water Services Legislation Amendment and Repeal Act 2012 s. 231	25 of 2012	3 Sep 2012	18 Nov 2013 (see s. 2(b) and <i>Gazette</i> 14 Nov 2013 p. 5028)
Ports Legislation Amendment Act 2014 s. $45(1)$ and $(3)-(5)^7$	9 of 2014	20 May 2014	1 Jul 2014 (see s. 2(1)(c) and <i>Gazette</i> 20 Jun 2014 p. 2023)
Statutory Corporations (Liability of Directors) (Act Amendment) Regulations 2014 published in Gazette 12 Aug 2014 p. 2891			r. 1 and 2: 12 Aug 2014 (see r. 2(a)); Regulations other than r. 1 and 2: 13 Aug 2014 (see r. 2(b))

<sup>1a</sup> On the date as at which this compilation was prepared, provisions referred to in the following table had not come into operation and were therefore not included in this compilation. For the text of the provisions see the endnotes referred to in the table.

Provisions that have not come into operation
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Short title	Number and year	Assent	Commencement
Ports Legislation Amendment Act 2014 s. $45(2)^6$	9 of 2014	20 May 2014	To be proclaimed (see s. 2(1)(c))

<sup>2</sup> The *Insurance Commission of Western Australia Act 1986* Part III provides for the establishment of the State Government Insurance Corporation and for a board of directors of the Corporation. The *Acts Amendment (ICWA) Act 1996* s. 20, which

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had not come into operation at the date on which this compilation was prepared, would repeal that Part.

<sup>3</sup> Formerly referred to the *State Government Insurance Commission Act 1986* the short title of which was changed to the *Insurance Commission of Western Australia Act 1986* by the *Acts Amendment (ICWA) Act 1996* s. 5. The reference was substituted under the *Reprints Act 1984* s. 7(3)(gb).

- <sup>4</sup> Repealed by the *Meat Industry Legislation (Amendment and Repeal) Act 1993.*
- <sup>5</sup> The amendment in the *State Superannuation Amendment Act 2007* s. 87 is not included because it was repealed by the *State Superannuation Amendment Act 2011* s. 4 before the amendment purported to come into operation.
- <sup>6</sup> On the date as at which this compilation was prepared, the *Ports Legislation Amendment Act 2014* s. 45(2) had not come into operation. It reads as follows:

#### 45. Statutory Corporations (Liability of Directors) Act 1996 amended

(2) In Schedule 1:

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- (a) delete the items relating to Albany Port Authority, Bunbury Port Authority and Esperance Port Authority;
- (b) insert in alphabetical order:

Southern Ports	a director of the	Port Authorities
Authority	Authority	Act 1999

The amendment in the *Ports Legislation Amendment Act 2014* s. 45(4)(b) is not included because it is a duplication of s. 45(3)(b).

#### **Defined terms**

## **Defined terms**

[This is a list of terms defined and the provisions where they are defined. The list is not part of the law.]

Defined term	Provision(s)
corporation	
director	
governing body	
responsible Minister	

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