THE FREMANTLE HARBOUR TRUST ACT, 1902.

(No. 17 of 1902, as amended by No. 35 of 1906.)

ARRANGEMENT.

Sec.

- Sec.
 - 1. Short title and commencement.
 - 2. Interpretation.

Constitution of Commission.

- 3. The Fremantle Harbour Trust commissioners
- 4. Appointment of commissioners. 5. Seal of commissioners. Deed, instrument, or writing, sealed, admissible in evidence.
- 6. Term of office.
- 7. Vacancies.
- 8. Deputy commissioners.
- 9. Tenure of office.
- 10. Remuneration of commissioners.
- 11. Remuneration of chairman.
- 12. Maximum remuneration.
- 13. Quorum.
- 14. Acting chairman.
- 15. Procedure on difference of opinion.
- 16. Acts of commissioners not invalidated

- by vacancy.
 17. (1.) Minutes of proceedings. (2.) Half-yearly report.
 18. Office of commissioner no deemed an office of profit. not to be

Officers.

- 19. Appointment of officers and servants.
- 20. Certain officers to give security. 21. Harbour master.

Vesting of property.

- 22. Property vested in commissioners.
- 23. Lands vested in commissioners free from municipal rates.

Powers and Duties of Commissioners.

- 24. Commissioners to control, maintain, and preserve property.
- 25. Harbour extensions.
- 26. Roadways and approaches.
- 27. Power to lease lands for certain purposes. 28. Commissioners may make contracts,
- etc.
- 29. Goods left on wharfs, etc., may be advertised and sold.
- 30. Disputes between departments to be settled by Minister.
- 31. Commissioners may provide labourers, etc., for working cargo.

Pilotage.

32. Pilotage.

- Lights, Buoys, and Signals.
- 33. (1.) Harbour lights, buoys, and beacons not to be erected or removed without sanction of Minister. (2.) And may be controlled by Minister.
- 34. Minister may act on neglect of commissioners.

Wrecks, Obstructions, and Damage.

- 35. Removal of wreck.
- 36. Responsibility for injury to works of
- harbour. 37. Recovery by owner from master of ship.
- 38. Damage to cables.

Actions against Commissioners and Officers.

- 39. Commissioners not liable for acts or omissions of pilots.
- 40. Actions against commissioners or officers.

Harbour Dues and Wharfage Charges.

- 41. Harbour dues, etc., to be made by regulation.
- 42. Existing dues and charges to continue.
- 43. Power to levy harbour improvement rates.
- 44. (1.) Tonnage of British vessels.
 (2.) Foreign vessels.
 45. Ascertainment of tonnage of other
- foreign vessels.
- 46. List of dues to be exhibited. 47. In case of difference, power to weigh

- ar in take of unit life, power to weight or measure goods.
 48. Liability for dues payable by ship.
 49. Liability for dues payable for goods.
 50. Persons other than master or owner of ship liable for dues may retain moneys received on account of master or owner of ship for such payments.
- 51. Recovery of dues.
 52. Persons authorised to collect dues may distrain. 53. Settlement of dispute concerning dues
- or charges occasioned by distress.
- 54. Penalty on evasion.
- 55. Power to Governor to revise harbour dues.

Finance.

- 56. Minister to declare value of property
- vested in commissioners. 57. Subsequent works.

58.

Fremantle Harbour Trust.

Sec.

ii.

- Sec.
- 58. Collection of dues, etc.
 59. Expenditure.
 60. Accounts.

- 61. Books may be inspected.
- 62. Accounts to be balanced.
- 63. Accounts to be audited. 64. Copies of accounts as audited to be furnished.

Regulations.

- 65. Power to make regulations. Proceedings of the Board. Harbour control. Harbour dues. Wharfs, etc. Duties of employees. Ferries. Tugs. Ballast and other boats. License fees for boats, etc. Pilotage. Collection of rates and dues. Limitation of liability. Loading and unloading. Licensed boatmen, etc. Weight and measurement. Speed of vessels.
 Generally.
 66. Penalties for breach of regulations.
 67. Regulations to be approved by the Governor and published in *Government Casette*.
- ment Gazette. Municipal Councils may make by-laws under 64 Vict., No. 8, s. 167 (35).

Miscellaneous.

- 69. Provision for Sundays and holidays.
- Floring in a start of the interval and the interval of the interv
- with
- 72. Power of harbour master to remove vessels.
- Penalty on master or person on board for obstructing harbour master.
 Harbour master may slacken ropes.
 Restriction on deposit of ballast or
- rubbish.
- 76. Series of acts tending to the injury of
- navigation. 77. Penalties for damaging lights, buoys, or beacons.
- Penalty for wilfully cutting moorings. 78.
- 79. Penalty for wilful damage to works.
- 80. Penalty for wilful damage to lights.
- Offence incurring penalty.
 Offence incurring penalty.
 Penalty for offering bribes to officers.
 Summary procedure for breach of by-laws.
- 84. What shall be sufficient averment.

- 85. Application of penalties.86. Police officers to report breaches of
- Act. 87. Offenders may be prosecuted under other Acts.

SCHEDULE.

WESTERN AUSTRALIA.



ANNO SECUNDO EDWARDI SEPTIMI REGIS.

No. 17 of 1902.

(As amended by No. 35 of 1906*).

AN ACT to constitute the Fremantle Harbour Trust Commission; to regulate the appointment of Commissioners; to define their powers and authorities; and for other purposes incidental thereto.

[Assented to 11th December, 1902.]

B^E it enacted by the King's Most Excellent Majesty, by and with the advice and consent of the Legislative Council and Legislative Assembly of Western Australia, in this present Parliament assembled, and by the authority of the same, as follows:--

1. This Act may be cited as the *Fremantle Harbour Trust* short title and *Act*, 1902, and shall come into force on the first day of January, commencement. One thousand nine hundred and three.

2. In this Act, and any regulations thereunder, the following Interpretation. words shall have the meaning stated, unless the contrary intention $\frac{\text{See N.S.W. Act, No. 1, 1901, s. 3.}}{\text{No. 1, 1901, s. 3.}}$

"Buoys and beacons" include all other marks and signs placed for the purpose of navigation.

"Commissioners."

* Assented to 14th December, 1906,

- "Commissioners."-The Fremantle Harbour Trust Commissioners constituted under this Act.
- "Goods."-All wares and merchandise, and all chattels, live stock, and other things of whatsoever description.
- "Harbour master" includes assistant harbour master.
- "Master" includes every person having the command, charge, or management of a vessel for the time being.
- "Minister" means the responsible Minister of the Crown charged with the administration of this Act.
- "Owner" includes any person who is owner jointly with any other person, and any joint stock company; and when used in relation to goods, includes any consignor, consignee, shipper, or agent for the sale or custody, loading or unloading of goods.
- "Ship."-Every description of vessel used in navigation and not propelled exclusively by oars.
- "The harbour."-So much of the harbour of Fremantle as is contained within the boundaries described in the Schedule to this Act, or as altered from time to time by the Governor.
- "Vessel."--Any ship, lighter, barge, boat, raft, or craft, of whatever description, and howsoever navigated.

Constitution of the Commission.

The Fremantle Harbour Trust Commissioners. See N.S.W. Act, No. 1, 1901, s. 5.

Appointment of commissioners.

Seal of commissioners.

Deed, instrument, or writing, sealed, ad-

Term of office.

There shall be five commissioners for carrying this Act 3. into execution, who shall be a body corporate by the name of the Fremantle Harbour Trust Commissioners, with perpetual succession, a common seal, and power to hold land.

(1.) The commissioners shall be appointed by the Governor. 4.

(2.) One of the commissioners shall be annually appointed by the Governor as chairman.

Judicial notice shall be taken of the incorporation and 5. common seal of the commissioners, and every deed, instrument, or writing, when sealed, shall be admissible in evidence on the mere writing, sealed, ad-missible in evidence. production thereof, without any other or further proof of the making of such deed, instrument, or writing.

> Every commissioner shall hold office for the term of three 6. years, and, at the expiration of his term of office, shall be eligible for re-appointment for a like term of three years.

7.

On the occurrence of any vacancy in the office of a Vacancies. 7. commissioner, the Governor may appoint a person to the vacant office, whose term of office shall be for his predecessor's unexpired term of office.

8. (1.) In the case of illness, suspension, or absence of any Deputy commiscommissioner, the Governor may appoint some person to act as the sioners. deputy of such commissioner during such illness, suspension, or absence, and until such appointment is terminated by notice in the Government Gazette. Every person so appointed shall, while so acting, have all the powers and perform all the duties of such commissioner.

(2.) If such commissioner is the chairman, the Governor may temporarily appoint another commissioner acting chairman, who while so acting shall have all the powers and perform all the duties of the chairman.

9. (1.) The Governor may suspend a commissioner from his Tenure of office. office-

See N.S.W. Act. No. 1, 1901, ss. 9 and 10.

- (a.) For misbehaviour or incompetence; or
- (b.) If he becomes bankrupt, or applies to take the benefit of any Act for the relief of bankrupt or insolvent debtors; or
- (c.) If he absents himself from three consecutive meetings of the commissioners (except on leave granted by the Governor) or becomes incapable of performing his duties; or
- (d.) If he becomes concerned or interested in any written contract made by or on behalf of the commissioners, or participates or claims to be entitled to participate in the profits thereof, or in any benefit or emolument arising therefrom.

Provided that this subsection shall not extend to an interest as a shareholder in an incorporated company of at least twenty members.

(2.) The Minister shall cause to be laid before Parliament a full statement of the grounds of suspension within seven days after such suspension, if Parliament is sitting, and, when Parliament is not sitting, within seven days after the next sitting.

(3.) A commissioner suspended under this section shall not be restored to office, unless both Houses of Parliament, within thirty days from the time when such statement has been laid before them. declare by resolution that the said commissioner ought to be restored to office.

(547)

(4.)

(4.) If both Houses of Parliament within the said time so declare, the said commissioner shall be restored by the Governor accordingly and subject thereto may be removed from office.

(5.) A commissioner shall not be removed from office except as hereinbefore provided.

Each commissioner, other than the chairman, may receive

Remuneration of commissioners.

Remuneration of chairman.

10.

a fee of two guineas for every ordinary meeting of the commissioners at which he attends.

The chairman shall receive a fee of four guineas for every 11. ordinary meeting of the commissioners at which he attends.

Maximum remuner-The fees payable to the chairman shall not in any one year 12. exceed three hundred pounds, and those payable to any commissioner other than the chairman shall not in any one year exceed one hundred and fifty pounds.

For the conduct of business, any three commissioners shall 13. be a quorum, and shall have all the powers and authorities vested in the commissioners.

In the absence of the chairman from any meeting of the 14. commissioners, or if after being present he retires, the commissioners present may elect one of their number to be acting chairman for that meeting or for the remainder of the meeting.

If, at any meeting at which four commissioners only are 15. present, such commissioners shall be equally divided in opinion, the chairman or acting chairman shall have a casting as well as a deliberative vote.

16. No act or proceeding of the commissioners shall be invalidated or prejudiced by reason only of the fact that at the time when such proceeding or act was taken, done, or commenced, there was a vacancy in the office of any commissioner.

17. The commissioners shall—

- (1.) Keep minutes of their proceedings in such manner and form as the Governor shall direct; and
- (2.) Make a yearly report of their proceedings to the Minister, who on receipt thereof may forthwith publish such report, and such report shall be laid before both Houses of Parliament.

The office of commissioner, and the office of any person 18. employed or retained by the commissioners otherwise than at a salary, shall not be deemed an office of profit within the meaning of the Constitution Act, 1889, or any amendment thereof.

Officers.

Quorum.

ation.

Acting chairman.

Procedure on difference of opinion.

Acts of commissioners not invalidated by vacancy.

Minutes of proceedings.

Half-yearly report. No. 35 of 1906, s. 2.

Office of commissioner not to be deemed an office of profit.

(548)

Officers.

19. (1.) The Governor, on the nomination of the commis-sioners, may appoint a secretary, an engineer, a harbour master, See N.S.W. Act, No. assistant harbour masters, pilots, berthing masters, and such other 1, s. 17. officers and servants as may be necessary for the administration of this Act, and on the recommendation of the commissioners, may dismiss any such officer or servant.

(2.) All persons so appointed shall be subject to the control of the commissioners.

(3.) The appointment and dismissal of servants and labourers, at daily or weekly wages, shall be in the sole power of the commissioners.

20. Before any officer or servant, entrusted with the custody Certain officers to of money or other property, shall enter upon the duties of his give security. office, the commissioners shall take from him sufficient security for the faithful execution thereof.

21. The harbour master appointed under this Act may also Harbour master. hold the office of chief harbour master for the State.

Vesting of Property.

There shall be vested in the commissioners, for the Property vested in 22. purposes of this Act,-

- (1.) All lands of the Crown within the boundaries of the harbour, as described in the Schedule to this Act, including the bed and shores of the harbour.
- (2.) All harbour lights and beacons within the boundaries of the harbour, except the lighthouses on Rottnest Island and at Woodman's Point.
- (3.) All wharfs, docks, landing stages, piers, jetties, wharf sheds, and railways belonging to the Government and within the boundaries of the harbour.
- (4.) All such other property as the commissioners may acquire or the Governor may at any time think fit to vest in the commissioners for the purposes of this Act.

Provided that the Governor may from time to time, by notification in the Government Gazette,-

(549)

- (a.) Alter the boundaries of the harbour.
- (b.) Withdraw any land or other property of any kind from the commissioners, and revest the same in His Majesty.

23.

commissioners. See N.S.W. Act No. 1, of 1901, s. 27.

Lands vested in commissioners free from municipal rates.

N.S.W. Act, No. 1 of 1901, s. 39,

All lands vested in the commissioners under this Act 23. shall be exempt from any rate, tax, or imposition which any local authority might, but for this section, lawfully levy or impose; but nothing herein contained shall preclude a local authority from levy. ing and collecting rates and other lawful charges in respect of land, houses, and buildings of the commissioners leased and occupied for private purposes, and by persons other than the commissioners, their officers and servants.

Powers and Duties of Commissioners.

The commissioners shall have the exclusive control of the 24. harbour, and shall be charged with the maintenance and preservation of all property vested in them under this Act.

Commissioners to control, maintain,

and preserve.

The completion and extension within the harbour of all 25. harbour works shall be deemed Government work within the meaning of the Public Works Act, 1902, and may be undertaken by the Minister for Works on the recommendation and under the advice of the commissioners.

of harbour works may, with the approval of the Governor, be undertaken by the commissioners, who shall be deemed a local authority

within the meaning of the Public Works Act, 1902.

Provided that the completion and extension within the harbour

The term 'Harbour Works' in this proviso includes any pier. quay, wharf, jetty, bridge, viaduct, embankment, or dam, or any reclamation of land from the sea, or river, or excavation, deepening, dredging, or widening of any channel, basin, or other part of the

Provided also, that the total cost of any one of the undertakings by the commissioners shall not exceed two thousand

No. 35 of 1906, s. 3.

Roadways and approaches.

The commissioners –

- (a.) may make and maintain roads and approaches to all wharves, docks, piers, jetties, landing stages, slips, platforms, depôts, and sheds that are now or may hereafter be erected on the lands vested in them; and
- (b.) shall cause such wharves, docks, piers, jetties, landing stages, slips, platforms, depôts, and sheds, and the roads and approaches thereto, to be kept in good repair; and
- (c.) shall cause such wharves, docks, piers, jetties, landing stages, slips, platforms, depôts, and sheds, and the roads and approaches thereto, to be well and sufficiently lighted; but a breach of the duty imposed by this subsection shall not confer a right of action on any person who may suffer damage therefrom; and

(d.)

See N.S.W. Act, No. 1, 1901, s. 33. Harbour extensions.

26.

harbour:

pounds.

No. 35 of 1906, s. 4.

(550)

(d.) may provide such depôts and sheds for the reception of goods, and such engines, cranes, hoisting and weighing machines, and other apparatus for facilitating the loading and discharging of vessels, and provide such other conveniences upon or near the wharves, docks, piers, jetties, landing stages, slips, or platforms as they may think expedient for the trade of the port, and may make reasonable charges for the use of any such depôts, sheds, engines, cranes, hoisting and weighing machines, and such other apparatus and conveniences.

27. The Governor may, upon the recommendation of the Power to lease lands commissioners, grant leases of any land vested in them by this Act, for certain purposes. for any term not exceeding twenty-one years, as yards or sites for ^{N.S.W. Act, No. 1} ship-huilding boat-huilding storing of timber and marchending ship-building, boat-building, storing of timber, coal, merchandise, or other property, or for the erection of workshops or foundries, or for other purposes connected with shipping, provided that no lease for a period exceeding three years shall be granted unless applications therefor have first been advertised in the Government Gazette for one calendar month, and in at least two insertions in a newspaper published in Perth.

The commissioners may, by their corporate name, enter Commissioners may 28. into contracts with any persons for the execution of any work they make contracts, etc. may think proper to do, or to direct to be done, under the powers of 1901, s. 48. conferred by this Act, or for furnishing materials or labour, or for providing proper engines or other power, or for any other matters and things whatsoever necessary to enable them to carry the purposes of this Act into effect, in such manner, and upon such terms, and under such stipulations, regulations, and restrictions as they may think proper.

29. (1.) If any goods remain upon any wharf or the approaches Goods left on thereto, or in any store or warehouse, for a longer time than allowed wharfs, etc., may be advertised and sold. by the regulations, any person authorised by the commissioners may See N.Z. Act. No. 55, remove the goods to a convenient place, and keep the same until 1878, s. 73 payment of the expenses of such removal and keeping.

(2.) If such expenses are not paid within seven days after demand thereof made upon the owner, or if the owner is unknown or cannot be found, then after public notice by advertisement, at least once in each of two consecutive weeks, in a newspaper circulating at the port, the commissioners may sell such goods by public auction; provided that goods, if perishable, may be sold without demand after twenty-four hours.

(3.) The proceeds of sale shall be applied in payment of all dues and charges payable in respect of such goods, and the expenses of removal, keeping, and sale thereof, and the surplus shall be rendered to the owner on demand, and in the meantime shall be paid into the Treasury.

(551)

7

Fremantle Harbour Trust.

Disputes between departments to be settled by Minister. N.S.W. Act. No. 1. 1901, s. 31.

Commissioners may provide labourers, etc., for working cargo. No. 35 of 1906, s. 31.

Any dispute between the commissioners and the Commis-30. sioner of Railways, or any other department of the Government, with respect to any land or other property vested in the commissioners, shall be referred to the Minister, whose decision shall be final and binding upon the parties.

The commissioners may provide servants and labourers for 31. loading and unloading goods on the wharves vested in the commissioners, and for working cranes, weighing machines, or other machines and conveniences crected or provided by the commissioners for such purpose.

Pilotage.

Pilotage.

(1.) Except as otherwise provided by regulations, pilotage 32. shall be compulsory within the boundaries of the harbour. (2.) If, after a qualified pilot has offered to take charge of

shall be liable for each offence to a fine of double the amount of the pilotage dues that could be demanded under this Act for the conduct

Lights, Buoys, and Signals.

See Merchant Shipping Act, 1894, the ship, or has made a signal for the purpose, the master of any ship s. 603. not exempted from pilotage by regulations, pilots the ship himself, he

Harbour lights. buoys, and beacons, not to be erected or removed without sanction of Minister. N.Z. Act, No. 35 of 1878, s. 96.

And may be con-trolled by Minister. Ibid., s. 100.

Minister may act on neglect of commissioners. Tbid., 8. 101.

(1.) Shall not erect or place any harbour light, signals, buoy,

of the ship.

33.

The commissioners-

(2.) Shall replace, remove, or discontinue any harbour light, signals, buoys, or beacons, or make any variation in the character of any such light or signals, or in the mode of exhibiting the same, as the Minister may from time to time require.

or beacon within the boundaries of the harbour, or

alter or remove the position of any light, signal, buoy,

or beacon without the sanction of the Minister; and

If the commissioners shall, for a reasonable time after 34. being required by the Minister in that behalf, fail or neglect to do or perform or cease to do or perform any act or thing of the kind mentioned in the last preceding section, the Minister may take all such steps and do all such acts as may be necessary to give effect to his requirements, and the expense thereof shall be charged to the commissioners.

Wrecks, Obstructions, and Damage.

If any vessel is sunk, stranded, or abandoned within the 35. limits of the harbour in such way as to tend to the injury of navigation, such vessel, together with the tackle thereof, and the goods if any therein (all of which are in this section hereinafter included

See N.Z. Act, No. 35, 1878, s. 105.

Removal of wreck.

8

included under the term "the wreck"), may be removed in the

- (1.) The commissioners shall give notice in writing to the owner of such vessel, or to an agent of such owner, that he is required, within a time specified in such notice, either to remove the wreck in a manner satisfactory to the commissioners, or to undertake, under security satisfactory to the commissioners, to remove the wreck in a manner satisfactory to and within a time to be fixed by the commissioners.
- (2.) In case the owner or agent cannot be found within the State, or fails within the time specified in the notice to remove the whole of the wreck in a way satisfactory to the commissioners, or to enter into such undertaking as aforesaid to remove the same, or, having undertaken to remove the wreck, fails to remove it in accordance with his undertaking, then the commissioners may remove the wreck, and may recover from the owner, in any Court of competent jurisdiction, the expenses incurred in removing it (in this section referred to as "the expenses of removal").
- (3.) The commissioners may, for the purpose of removal. destroy the wreck or any part of it, and may remove and take possession of the wreck or any part of it, and may sell the same, and may, out of the proceeds, if any, of such sale, without any reference to the part of the wreck from the sale of which such proceeds may accrue, reimburse themselves for the whole of the expenses of removal, and shall, after reimbursing themselves, render the surplus, if any, to the owner.
- (4.) If the proceeds of such sale are insufficient to pay the whole expenses of removal, the commissioners may recover the balance from the owner of the vessel, if such vessel was stranded or sunk by his fault or negligence, or from any other person by whose fault or negligence the vessel was stranded or sunk.

For the purposes of this section the term "owner" shall mean and include not only the owner of the wreck at the time of the sinking, stranding, or abandonment thereof, but also any purchaser of any such wreck, or the materials of which the same may be or may have been composed, so long as the same shall be and remain sunk, stranded, or abandoned.

Where any injury is done by a vessel, floating timber, or Responsibility for 36. material, or by any person employed about the same, to any part of injury to works of harbour. the works or property of the commissioners,-

Ibid., s. 106.

(1.) The owner of such vessel, floating timber, and material: and

(553)

(2.)

(2.) In case the injury is caused through the act or negligence of the master of such vessel, or of the person having charge of such timber or material, the owner and also such master or person,

shall be answerable in damages to the commissioners for the injury, but the commissioners shall not recover twice for the same cause of action.

Recovery by owner from master of ship. *Ibid.*, s. 107.

Damage to cables.

No. 35 of 1906, s. 6.

37. Where the owner of any vessel, floating timber, or material pays any money in respect of any injury done to any part of the works or property of the commissioners by any master or other person, or pays any pecuniary penalty by reason of any act or omission of any master or other person, he shall be entitled to recover the money so paid with costs from such master or other person.

38. If any damage is done to any submarine cable, the property of or vested in the commissioners, within or partly within the harbour, by any ship, or any part of the equipment of any ship, such damage shall forthwith be made good by and at the expense of the master, owner, or agent of such ship; and in default, the commissioners may cause such repairs to be effected, and may recover the expense thereof from the master or owner or agent in any court of competent jurisdiction.

Actions against Commissioners and Officers.

t **39.** The commissioners shall not be liable for any act or omission of any qualified pilot or of their harbour master in case he is a qualified pilot.

40. (1.) All actions to be brought against the commissioners, or any person, for anything done under this Act shall be commenced within six months after the act complained of was committed.

(2.) Notice in writing of the intended action, and the cause thereof, shall be served upon the commissioners at least one month before any process is issued, with the name and place of abode of the party intending to bring such action.

- (3.) If—
 - (a.) tender of sufficient amends has been made before such process is issued; or
 - (b.) the matter complained of appears to have been done under the authority and in the execution of this Act; or
 - (c.) such action is brought after the time limited for bringing the same; or
 - (d.) such notice is not given as aforesaid,

judgment shall be given for the defendant with costs.

Harbour

· (554)

Commissioners not liable for acts or omissions of pilots. See N.Z. Act, No. 34, 1894, s. 6.

Actions against commissioners or officers.

See N.S.W. Act, No. 1, 1901, s. 26, and N.Z. Act, No. 35, 1878, s. 227.

Harbour Dues and Wharfage Charges.

Harbour dues and wharfage charges shall be made and Harbour dues, etc., 41. levied, and shall be payable in accordance with regulations under regulation. this Act.

Until such regulations are made, all harbour dues and Existing dues and 42. wharfage charges now payable by law shall continue to be levied charges to continue. and charged, and shall be payable and paid to the commissioners as if the same had been made payable under this Act.

43. (1.) The commissioners may, from time to time, make Power to levy harregulations providing that harbour improvement rates, not exceeding rates. in any case one shilling per ton by weight or by measurement as N.Z. 1878, No. 35, shall be expressed in such regulations, shall be levied upon all goods s. 216. discharged at or shipped from the harbour.

(2.) In and by such regulations the commissioners may provide for the manner of levying and collecting such rates, and by whom the same shall be paid, and in what manner the same shall be paid to any authorised officer of the commissioners or other person authorised by the commissioners in that behalf.

44. (1.) Where any vessel has been registered at a port in the Tonnage of British United Kingdom, or any British possession, the amount of tonnage vessels. specified in the certificate of such registry shall, for the purposes of ^{Ibid., s. 113.} this Act, be deemed to be the tonnage of such vessel.

(2.) In the case of vessels belonging to any foreign country Foreign vessels. which has adopted the provisions of the Merchant Shipping Act, 1894, in respect of tonnage, such vessels shall be deemed to be of the tonnage denoted in the certificate of registry or other national papers.

In order to ascertain the tonnage of any vessel not Ascertainment of · 45. registered as aforesaid as to which any question arises, any officer tonnage of other foreign vessels. appointed in that behalf by the commissioners may measure such See ibid., s. 114. vessel according to the regulations for the measurement of shipping for the time being in force in the State; or the commissioners may, in their discretion, accept as the measurement of the vessel the measurement appearing in the latest edition of Lloyd's Register in , the possession of the commissioners.

The commissioners shall at all times keep exhibited in List of dues to be **46**. front of their principal office, a board having painted or affixed exhibited. thereon lists of all dues and charges payable for the time being.

Where a difference arises between any officer authorised In case of differ-47. to collect any such dues or charges and the owner of goods respecting the weight or quantity of any goods-

See N.Z. Act, No. 35

of 1878, s. 110. Ibid., s. 109.

bour improvement

No. 35 of 1906, s. 8.

No. 35 of 1906, s. 7.

N.Z. Act, No. 35, 1878, s. 116.

ence, power to weigh or measure goods. Ibid., s. 117.

(1.)

(555)

- (1.) The officer authorised to collect such dues or charges may cause the goods to be weighed or measured.
- (2.) If the weight or quantity exceeds that alleged by the owner, the expenses of the weighing or measuring shall be paid to the commissioners, and shall be recoverable as dues are recoverable.
- (3.) If the weight or quantity does not exceed that alleged as aforesaid, the expenses of the weighing or measuring shall be paid by and shall be recoverable from the commissioners in any Court of competent jurisdiction.

48. The owner and master of any ship, and such consignee or agent thereof as may have paid or made himself liable to pay any charge on account of the ship, shall be liable to pay the dues payable in respect of such ship.

49. The following persons shall be liable to pay the dues payable in respect of any goods carried in any ship, that is to say, the owner of such goods, and also any consignor, consignee, shipper, or agent for the sale of or custody of such goods, and also any person entitled, either as owner or agent for the owner, to the possession of such goods.

50. Every consignor, consignee, shipper, or agent, not being the owner or master of any ship or goods, by this Act made liable for the payment of any dues in respect of any ship or goods, as the case may be, may, out of any moneys in his hands received on account of such ship or goods, or belonging to the owner thereof, retain the amount of dues so paid by him, together with any reasonable expenses he may have incurred by reason of payment and liability.

51. All dues may be recovered by the commissioners in any Court of competent jurisdiction as a debt due to them.

52. Any officer authorised to collect dues may distrain any ship and the tackle thereof, or any goods in respect of which dues are payable, and may keep such ship and tackle or goods respectively until such dues are paid; and if the same are not paid within seven days after the distress, may cause the property distrained or any part thereof to be sold, and out of the proceeds of the sale may pay the amount of such dues and the expenses of the distress, keeping, and sale.

53. Where a difference arises concerning the amount of any dues payable, or of the charges occasioned by any distress, the person distraining may detain the ship, tackle, or goods distrained until such amount is ascertained by the Local Court at Fremantle, or until he is satisfied that sufficient security has been given for the payment of such amount when ascertained, and of the expenses arising

Liability for dues payable by ship. *Ibid.*, s. 119.

Liability for dues payable for goods. *Ibid.*, s. 120.

Persons other than master or owner of ship liable for dues may retain moneys received on account of master or owner of ship for such payments. *Ibid.*, s. 121.

Recovery of dues. Ibid., s. 122.

Persons authorised to collect dues may distrain. *Ibid.*, s. 123.

Settlement of dispute concerning dues or charges occasioned by distress. *Ibid.*, s. 124.

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arising from non-payment thereof. The Court shall, upon application made for that purpose, determine the amount, and award such costs to be paid by either party to the other as the Court thinks reasonable.

54. If any master, owner, consignor, consignee, shipper, or agent Penalty on evasion. evades or attempts to evade the payment of any dues, he shall incur a 1bid., s. 125. penalty either not exceeding ten pounds, or in case the amount of the dues which he has evaded or has attempted to evade exceeds ten pounds, then not exceeding such amount.

55. If in the opinion of the Governor the commissioners Power to Governor shall not, in any year, have collected and received from dues, charges, to revise harbour have collected and received as aforesaid more than sufficient, to provide for the lawful expenditure of the commissioners, including interest and contribution to the sinking fund, in respect of the value of the property vested in and charged against them under sections fifty-six and fifty-seven, or if for any other reason the Governor thinks fit so to do, the Governor may revise the harbour dues, harbour improvement rates, wharfage charges, and other dues, tolls, rates, fees, and charges prescribed by the regulations under this Act, and it shall be the duty of the commissioners to impose and collect such dues and charges in accordance with such revision until the Governor shall otherwise order.

Finance.

56. The Minister shall, on the commencement of this Act, Minister to declare cause a schedule to be made of all property vested in the com- value of property missioners, and shall determine the value thereof to be charged sioners. against the commissioners.

After the determination of such value, the Minister shall, Subsequent works. 57. at the end of each financial year, cause a schedule to be made of the See *ibid.*, s. 74. cost of all additional works and improvements constructed, and the proportionate cost of works in course of construction, and of all property acquired by the commissioners during the preceding financial year, to be charged as aforesaid.

58. All dues, charges, rents, and other moneys levied and collection of dues, collected by the commissioners---

- (1.) Shall be collected and received by them or their authorised officers for the use of His Majesty, and paid into the Treasury to the credit of an account to be called the Fremantle Harbour Trust account: and
- (2.) Shall, in each year, be chargeable with all fees, salaries, and wages paid by the commissioners, and with all expenditure lawfully incurred by the Board in exercise of their powers under this Act.

vested in commis-N.S.W. Act, No. 1, 1901, s. 73.

See ibid., s. 75.

13

(557)

(3.)

No. 35 of 1906, s. 9.

(3.) The balance shall be carried to the Consolidated Revenue Fund, subject to such regulations as may be made by the Governor for the payment of interest on capital, and the provision of a sinking fund, and of a fund for the replacement of depreciating property.

Expenditure.

Accounts.

All drafts upon the Treasury for expenditure by the 59. commissioners shall be by orders signed by two commissioners, one of whom shall be the chairman or acting chairman, and countersigned by the secretary.

60. The commissioners shall cause books to be provided and No. 35 of 1906, s. 11. kept, and true and regular accounts to be entered therein-

- (a.) Of all moneys received and paid by them, and of all moneys owing to and by them under this Act, and of the several purposes for which such moneys shall have been received and paid, and owing; and
- (b.) Of all the assets and liabilities of the commissioners under this Act.

Books may be inspected. See N.S.W. Act. No. 1, 1901, s. 76.

61. (1.) All such books shall be open to the inspection of the Minister and the Auditor General, and any person authorised by the Minister or Auditor General to inspect the same, and all such persons may take copies or extracts therefrom.

(2.) Any clerk or other person having the custody of the books who does not, on demand, permit any person as aforesaid to examine the said books and take such copies or extracts therefrom, shall forfeit and pay for every such offence a sum not exceeding five pounds.

The commissioners shall cause their accounts to be balanced

Accounts to be balanced. No. 35 of 1906, s. 12. 62.

Accounts to be audited. No. 35 of 1906, s. 13.

63. (1.) The commissioners shall cause a full and true balance sheet of the assets and liabilities, together with a revenue account or profit and loss account for each year, and such other statements as may be necessary to be compiled from the books and

every year on the thirtieth day of June.

submitted to the Auditor General for audit.

(2.) The Auditor General shall certify that he has found the accounts in order, or otherwise, as the case may be; that, in his opinion, the accounts are properly drawn up so as to present a true and correct view of the transactions for the period under review as shown by the books; that all items of receipts and payments and all known liabilities and assets have been brought into account, and that the value of all assets has in all cases been fairly stated.

(3.) The Auditor General may express an opinion upon the necessity of reserve or renewal funds of amounts set aside to meet depreciation

(558)

depreciation and obsolescence of plant in addition to the statutory sinking fund, and of the adequacy of such amounts.

(4.) The Auditor General shall, in respect to such accounts, have all the powers conferred on him by the Audit Act, 1904, and any amendment thereof.

The commissioners shall, once at least in every year, Copies of accounts **64**. furnish to the Governor a true copy of the accounts so audited, and 'as audited to be furnished. copies of such accounts, together with the Auditor General's No. 35 of 1906, s. 14. report thereon, shall be laid before both Houses of Parliament, if then sitting, or if not then sitting, at the next ensuing session thereof.

Regulations.

65. The commissioners may make regulations under this Act Power to make regulations. for all or any of the following purposes:-

- (1.) The general conduct of their business and proceedings.
- (2.) Prescribing the days upon which the ordinary meetings of the commissioners shall be held.
- (3.) The control, supervision, and guidance of their officers and servants.
- (4.) Regulating all matters relating to the protection of life Harbour control. and property, and the safe navigation of the harbour.
- (5.) The prevention of overloading or overcrowding of vessels.
- (6.) Regulating the landing, shipping, transhipping, deposit, removal, and keeping of gunpowder and other explosive substances and compounds, or other dangerous goods.
- (7.) Regulating the mode and place of mooring and anchoring of ships, and their position and government in the harbour, and their unmooring and removal out of the harbour.
- (8.) Enabling the harbour master to insure the observance of such by-laws, in case of non-compliance therewith, by mooring, unmooring, placing, or removing a ship, and for that purpose casting off or loosing any warp or rope, or unshackling or loosing any chain by which the ship is moored or fastened, first putting on board a sufficient number of persons for the protection of the ship in case there is no person on board to protect it.
- (9.) Regulating the times, places, order, and mode of the shipping, unshipping, landing, warehousing, stowing, and depositing of goods (with special regulations and restrictions in the case of dangerous goods), and the landing and embarking of passengers, and the taking in and delivery of ballast.
- (10.) Imposing, levying, and receiving all harbour dues, Harbour dues. including tonnage dues, light dues, berthing dues, and 1, 1901, s. 79 (i). other tolls, rates, or charges.

(559)

(11.)

See N.Z. Act, No. 35, 1878, s. 212.

Proceedings of the

Board.

	(11.) The exemption of ships in the service of His Majesty or of any British possession, or in the naval service of any foreign power, and of other vessels from harbour dues.
Wharfs, etc. See N.Z. Act, No. 35, 1878, s. 212.	(12.) Regulating the use of wharfs or docks, quays, landing stages, and other landing places, and generally regulat- ing the traffic on the same.
	(13.) Fixing scales of dues, tolls, and charges to be paid for the use thereof.
	(14.) Fixing scales of dues for the storage of goods and charges to be paid for taking into and delivering the same from warehouses or buildings belonging to or in the occupa- tion of the commissioners.
	 (15.) Regulating the use of cranes, weighing and other machines, weights and measures, conveniences or appliances belonging to the commissioners, and fixing charges to be paid for the use of the same.
	(16.) Regulating the cleansing, repair, and effectual preserva- tion of docks and wharves, and providing for the keeping and maintenance of the same in a fit state for the con- venience of persons walking upon or landing on or embarking from any such wharf.
Duties of em- ployees.	(17.) Regulating the duties and conduct of all persons, as well the servants of the commissioners as others not being officers of customs, who are employed in the harbour.
Ferries.	(18.) Providing for the control and management of steam or other ferry boats plying for hire at wharves or public thoroughfares.
Tugs.	(19.) The granting of licenses for tugs to conduct vessels into or out of port, and the fees to be paid for such licenses.
Ballast and other boats.	(20.) Providing for the registration and licensing of all ballast boats, tank boats, cargo boats, lighters, and other vessels and boats plying for hire either for goods or passengers within the harbour, and for the registration and licens- ing of master boatmen and others, and to prevent

(21.) Providing for the inspection of all such boats or vessels and preventing the use of such as are unseaworthy or insufficient.

unlicensed boatmen plying for hire.

- (22.) Providing for the name of each boat or vessel and the name of its owner being shown thereon.
- (23.) Fixing the fees to be paid for licensing any such boats or vessels as aforesaid, and the fares and charges for the carriage of persons and goods in licensed boats of the several kinds hereinbefore mentioned, or any of them, according to either time or distance.

(560)

(24.)

16

License fees for

boats, etc.

- (24.) Regulating the conduct, and for the punishment of misconduct, of licensed boatmen when practising their calling.
- (25.) The guidance of porters, cabdrivers, carters, carmen, and others carrying goods or driving horses, cabs, carriages, wagons, carts, drays, trucks, or other vehicles for conveying passengers or goods, and other commodities on any wharf.
- (26.) Prescribing pilotage rates and determining the nature of Pilotage. the services for which such rates respectively shall be see 'N.Z. Act, No. 35, 1878, s. 212, payable.
- (27.) The time of payment for pilotage services rendered to any vessel.
- (28.) The amount to be paid for detention of pilots on board vessels under quarantine or otherwise.
- (29.) The conditions of exemption from compulsory pilotage.
- (30.) The granting of exemption certificates: Provided that No. 35 of 1906, 8. 15. every exemption certificate shall be revocable in the absolute discretion of the commissioners.
- (31.) The government of pilots, and for ensuring the effectual performance of their duties.
- (32.) Empowering a collector of dues, either alone or with other Collection of rates persons, to enter a ship in order to ascertain the dues and dues. payable in respect of the ship or of the goods therein. N.Z. Act, No. 35,
- (33.) Requiring the master of every ship to report his arrival within a specified time after his arrival.
- (34.) Requiring the master of every ship to produce the certificate of registry to any officer on demand.
- (35.) Requiring the master of every ship to give as many No. 35 of 1906, s. 15. copies as may be required by the commissioners of the bill of lading or manifest of the cargo, or other proper account of goods intended to be unshipped, and the name of the consignee or other person to whom they are intended to be delivered, and as many copies as may be required by the commissioners of all alterations in or additions to such bill of lading, manifest, or other proper account.
- (36.) Requiring the master of every ship to give notice of the intended time of unshipment.
- (37.) Requiring the shippers of goods to furnish accounts of the goods intended to be shipped.
- (38.) Regulating the time when dues on goods shipped or unshipped are to be payable.

(561)

(39.) Limiting the liability of the commissioners for goods Limitation of deposited, stored, in transit, warehoused, landed, liability.

No. 35 of 1906, s. 15. lodged.

1878, s. 212.

lodged, or left on any part of the property of the commissioners, including all wharves and sheds, in case of damage to or loss of such goods from any cause whatever.

- (40.) Limiting the amount of liability on each package of goods coming into the custody of the commissioners and enabling the commissioners to rely upon, and the owner of goods to be bound by all statements, exceptions, and conditions indorsed on ships' receipts, bills of lading, or ships' manifests for goods, as to declarations of value.
- (41.) Providing that in any case of discharge and landing of goods outside what may be fixed by the commissioners as the ordinary working hours of the harbour, the commissioners shall not be liable to any person for the condition of such goods.
- (42.) Providing that the commissioners shall in no case be liable for the contents of packages of goods which are so packed or secured that the contents are not plainly visible, or the character thereof not ascertainable on receipt of the goods without the goods being unpacked or opened.
- (43.) Exempting the commissioners from liability for damage to goods caused or contributed to by insufficient protection or packing.
- (44.) Exempting the commissioners from liability for damage to or loss of goods which may have been delivered on their premises, but for which the commissioners or their servants have not given a receipt.
- (45.) Exempting the commissioners from liability for damage suffered by any person in consequence of delay in, or the wrongful delivery of goods.
- (46.) Exempting the commissioners from liability for damage to goods if landed or otherwise handled in wet weather, and authorising the wharf manager to decide in his absolute discretion when the weather is wet.
- (47.) Limiting the time within which claims in respect of goods damaged or lost must be made against the commissioners, and exempting the commissioners from liability in case claims are not made in accordance with such regulations.
- (48.) Regulating the working and the provision of servants and labourers for the working of cranes, weighing machines, and other machines and conveniences erected or provided by the commissioners for use in the loading and unloading of goods on any of the wharves of the commissioners, and prescribing the rates

Loading and unloading. No. 35 of 1906, s. 15.

(562)

rates or charges for the same, and for the handling and storing of goods.

- (49.) Regulating the charges to be made by licensed boat-Licensed boatmen, etc. men, porters, and other carriers. 1906, No. 35, s. 15.
- (50.) Prohibiting persons from acting as boatmen plying for hire, porters, cab-drivers, carters, carmen, or otherwise in the carriage of goods or passengers without previously obtaining and continuing to hold the license of the commissioners, and prescribing the duration of and the fees for such licenses, and providing that the issue of any such license and the cancellation thereof shall be at the absolute discretion of the commissioners.
- (51.) Authorising and empowering the commissioners, in Weight and their discretion, to adopt the weight or measure- measurement of goods set forth in the bill of lading or manifest of the goods, for the purpose of levying, imposing, charging, and collecting harbour dues, wharfage, and handling and storage charges.
- (52.) Regulating and limiting the speed of vessels within speed of vessels. the harbour.
- (53.) And for other purposes relating to the convenience of Generally. shipping, or of the public, within the harbour, and generally for duly administering and carrying out the powers vested in the commissioners by this Act.
- 66. Every regulation—
 - (1.) May impose a penalty not exceeding one hundred pounds for the breach thereof; and
 - (2.) May provide that, in addition to the penalty, any expense incurred by the commissioners in consequence of the breach of such regulation shall be paid by the person committing such breach.

Every regulation shall, upon approval by the Governor Regulations to be 67. and publication in the Government Gazette, have the force of law; approved by the Governor and puband shall be laid before Parliament within fourteen days after such lished in publication, if Parliament is then in session, and if not, then within ment Gazette. fourteen days after the commencement of the next ensuing session.

It shall be lawful for the Councils of the Municipalities of Municipal Councils 68. Fremantle, East Fremantle, and North Fremantle, with the approval may make by-laws, under 64 Vict., No. of the commissioners, to make by-laws under subsection thirty-five 8, s. 167 (35). of section one hundred and sixty-seven of the Municipal Institutions No. 35 of 1906, s. 17. Act, 1900, or the corresponding provisions of any Act amending the same, having the force of law within the boundaries of the harbour :

Penalties for breach of regulations.

Govern-

and

1906, No. 35, s: 15.

1906; No. 35, s. 15

and for such purpose the harbour shall be deemed to be within the respective municipal districts to such extent as may be prescribed by such by-laws:

Provided that such by-laws may from time to time be altered, amended, or repealed by the Governor.

Miscellaneous.

Provision for Sundays and holidays. No. 35 of 1900, s. 18,

Governor may rectify irregularities. No. 35 of 1906, s. 19.

Penalty for not complying with directions of harbour master. See N.S.W. Act, No. 1 of 1901, s. 22.

Power of harbour master to remove vessels. *Ibid.*, s. 23.

Penalty on master or person on board for obstructing harbour master. See Ibid., s. 24.

Harbour master may slacken ropes. *Ibid.*, s. 25. 69. When the day on which anything is by this Act or the regulations required to be done falls on a Sunday, Good Friday, Christmas Day, New Year's Day, or any public holiday, such thing shall be done on the day next following.

70. Whenever by any misadventure or accident anything is at any time done after the time required by this Act or the regulations, or is otherwise irregularly done in matter of form, the Governor may, from time to time, make provision for any such case, or may extend the time within which anything is required to be done, or may validate anything so done after the time required, or irregularly done in the matter of form, so that the true intent and purpose of this Act and the regulations may have effect.

71. The master of any vessel who, after the service on him of notice in writing signed by the harbour master or any officer acting on behalf of the harbour master, does not forthwith regulate such vessel according to such directions, shall be liable to a penalty not exceeding fifty pounds.

72. If the master of any vessel within the harbour does not moor, unmoor, place, or remove such vessel according to the directions of the harbour master in writing given to the said master, the harbour master may cause such vessel to be moored, unmoored, placed, or removed according to the directions aforesaid, and employ a sufficient number of persons for that purpose; and the expenses attending such mooring, unmooring, placing, or removing shall be paid by the master of such vessel.

73. If the master of any vessel, or any person on board, hinders the harbour master or any person employed by him in mooring, unmooring, placing, or removing such vessel, such master or other person shall, on conviction for every such offence, be liable to a penalty not exceeding fifty pounds.

74. If any master or other person on board any vessel moored or fastened within the harbour does not, upon demand of the harbour master, unloose or slacken the rope or chain by which such vessel is moored or fastened, or if there is no person on board of any such vessel so moored or fastened, it shall be lawful for the harbour master to unloose or slacken the rope or chain by which such vessel

(564)

is

Fremantle Harbour Trust.

is so moored or fastened, and to cause, if necessary, a sufficient number of persons to be put on board for the protection of the vessel, and all expenses thereby incurred shall be paid by the master of such vessel.

If any person commits any of the following offences, so as Restriction on de-75. to be or tend to the injury of navigation, that is to say :-

- (1.) casts, or causes to be cast, or suffers to fall, either from N.Z. Act, No. 35, 1878, s. 217. on board ship or from land, any ballast, rock, stone, slate, shingle, gravel, sand, earth, cinders, rubbish, or other substance or thing, on any tidal land, or into the harbour, or tidal water, or into the sea below low water-mark ; or
- (2.) casts, or causes to be cast, or suffers to fall, any such substance or thing on land, in a position where the same may be liable to fall or descend, or be carried or washed down by ordinary or high tides, or by any stream or flow of water, or by any storm or flood, or otherwise, into the harbour or tidal water, or into the sea; or
- (3.) casts, or places or leaves, or causes to be cast, placed, or left, any ship or boat laid by or neglected as unfit for sea service, any floating or other timber, or any other thing on any tidal lands, or in the harbour or tidal water, or in the sea,

he shall be guilty of an offence, and for each offence shall be liable to a penalty not exceeding twenty pounds, and to pay the expenses of the removal to a proper position of any such substance or thing.

Any act shall be deemed to tend to the injury of navi- Series of acts tend-76. gation, within the meaning of this Act, in any case where a series of ing to the injury of like acts has produced or would produce injury to navigation.

77. If any person wilfully or negligently commits any of the Penalties for following offences, that is to say:-

- (1.) injures any harbour light, or the lights exhibited therein, Ibid., s. 218. or any buoy or beacon;
- (2.) removes, alters, or destroys any harbour light, light-ship, buoy, or beacon;
- (3.) rides by, makes fast to, or runs foul of any harbour light, light-ship, buoy, or beacon;
- (4.) removes, alters, injures, or destroys any signal or signal staff used for purposes in aid of vessels navigating,

he shall, in addition to the expenses of making good any damage so occasioned, be liable, on conviction, to a penalty not exceeding one hundred pounds, or imprisonment not exceeding twelve calendar months, with or without hard labour.

posit of ballast or rubbish.

navigation. N.Z. Act, No. 35 of 1878, s. 102.

damaging lights, buoys, or beacons.

78.

Penalty for wilfully cutting moorings. *Ibid.*, s. 219.

Penalty for wilful damage to works. *Ibid.*, s. 220.

Penalty for wilful damage to lights. *Ibid.*, s. 221.

Offence incurring penalty. *Ibid.*, s. 222.

Penalty for offering bribes to officers. *Ibid.*, s. 224.

Summary procedure for breach of by-laws. *Ibid.*, s. 225. **78.** Any person excepting the harbour master, or persons acting under his authority, who wilfully cuts, breaks, or destroys the mooring or fastening of any vessel in the harbour shall, for every such offence, incur a penalty not exceeding fifty pounds, or imprisonment not exceeding twelve calendar months, with or without hard labour.

79. Any person who wilfully destroys or in any way damages or injures any wharf, shed, roadway, building, or other harbour work whatsoever, or any part thereof, constructed or in course of construction, shall be liable for every such offence to a fine not exceeding one hundred pounds, or to imprisonment not exceeding twelve calendar months, with or without hard labour.

80. If any person wilfully or negligently breaks or damages or takes away any lamp or other appliance used for the purpose of lighting any wharf, quay, pier, or any road or dock, or other place, or wilfully extinguishes any light, every person so offending shall be liable to a penalty not exceeding twenty pounds.

- 81. If any person—
 - (a.) fails, refuses, or neglects to do, or in any manner obstructs, impedes, or interferes with the doing of anything enjoined or authorised to be done; or
 - (b.) wilfully does anything prohibited by this Act; or
 - (c.) molests or makes use of any threatening language to any engineer, surveyor, harbour master, pilot, or other officer or person acting in the execution of his duty, and whether under the authority of the Governor or the Minister, or of the commissioners; or
 - (d.) in any other respect offends against any of the provisions of this Act or any regulation thereunder,

every such person in any such case so offending shall, where no other penalty is in that behalf specifically provided, be liable to a penalty not exceeding twenty pounds.

82. Any person who gives or offers any reward or bribe to any officer or servant of the commissioners for the purpose of gaining an undue preference in the execution of his office, or for the purpose of inducing him to do or omit to do anything relating to his office, shall, for every such offence, be liable to a penalty not exceeding one hundred pounds, or to imprisonment not exceeding twelve calendar months, with or without hard labour.

83. Any offence against this Act, and any breach of any of the provisions thereof or of any regulation thereunder, may be heard and determined summarily by any two or more Justices of the Peace in the manner provided by the Justices Act, 1902.

(566)

84.

84. In any proceedings for any offence, the averment that such what shall be offence was committed within the limits of the harbour shall be sufficient averment. sufficient, without proof of such limits, unless the contrary is proved. Ibid., s. 226.

85. All penalties recovered for offences against this Act, or Application of against any regulation thereunder, shall be paid to the commissioners, penalties. against any regulation thereunder, snan be paid to the commissioners, ^{N.S.W.} Act, No. 1, and the proceeds of such penalties are hereby appropriated for the ^{N.S.W.} Act, No. 1, ¹⁹⁰¹, s. 104. purposes of this Act.

86. It shall be the duty of every police officer and Police officers to constable who is aware or has reason to believe that any of the Act. provisions of the Act or the regulations thereunder are being No. 35 of 1906, s. 20. contravened, to forthwith report the matter to the secretary to the commissioners.

87. When an offender is punishable under the provisions of Offenders may be this Act, and also under the provisions of some other Act, he may be prosecuted under other Acts. prosecuted and convicted under the provisions of either Act, so that he is not punished twice for the same offence.

Section 2.

THE SCHEDULE.

Bounded by lines starting from the intersection of the South-Eastern side of Lilburn Road, North Fremantle, with the Western side of the Perth-Fremantle Railway Reserve, and extending Southerly along the Western side of the Railway Bridge and the Southern approach thereto, to a point in prolongation North-Easterly of the fence along the North-Western side of the "approach" road to Victoria Quay; thence South-Westerly along said fence to its Western extremity; thence Southerly along the Eastern boundary of the Harbour Works Office site to its South-East corner; thence South about 3 chains 40 links; thence about 106° 30' about 11 chains; thence South to the Sea Coast and Westerly along same and the Southern side of the South Mole to its Western extremity; thence West-North-Westerly to the Western extremity of the North Mole; thence Easterly and North-Easterly along the North side of the said North Mole and the Sea Coast to a point West of the West corner of North Fremantle Lot 29; thence East to said corner and South-Easterly along the South-West boundary of said Lot 29 and its prolongation to the South-Eastern side of Lilburn Road aforesaid, and along it. North-Easterly to the starting point.

And by lines starting from the Western extremity of the North Mole, and extending North-Westerly to the White Buoy on Kingston Spit; thence Westerly to Duck Rock Beacon; thence Southerly to Bathurst Point, Rottnest Island, and along the Eastern shore of Rottnest in a general Southerly direction to Parker Point; thence South-Easterly to Entrance Point, Garden Island; thence Easterly. Southerly, and Westerly, passing along the Northern, Eastern, and Southern shores of said Island to South-West Head; thence Southerly to John Point on mainland; thence Easterly and Northerly along the Sea Coast, and the Southern side of the South Mole to the latter's Western extremity, and thence West-North-Westerly to the last-mentioned starting point, but excluding therefrom any land already granted by the Crown in fee simple.

By Authority: FRED. WM. SIMPSON, Government Printer, Perth.